# RESOLUTION OF THE COMMON COUNCIL OF THE CITY OF KINGSTON, NEW YORK, RECOMMENDING APPROVAL FOR ADOPTING THE TENTATIVE ORDER OF BUSINESS

Sponsored by:	
NOW, THEREFORE, BE IT RESOLVEI CITY OF KINGSTON, NEW YORK, AS FOLLO	D BY THE COMMON COUNCIL OF THE OWS:
SECTION 1. That the tentative order of adopted.	f business for the year 2017 is hereby
SECTION 2. That this resolution shall t	ake effect immediately.
Submitted to the Mayor this	Approved by the Mayor this
day of January, 2017.	day of January, 2017.
CARLY WINNIE, CITY CLERK	STEVEN T. NOBLE, MAYOR
Adopted by Council on January 10, 2017	
org1	

# RESOLUTION OF THE COMMON COUNCIL OF THE CITY OF KINGSTON, NEW YORK, RECOMMENDING APPROVAL FOR ADOPTING THE RULES FOR COUNCIL FOR THE YEAR 2017

Sponsored by:	
NOW, THEREFORE, BE IT RESOLVE CITY OF KINGSTON, NEW YORK, AS FOLL	D BY THE COMMON COUNCIL OF THE OWS:
SECTION 1. That the Rules for Council for the year 2017 are hereby adopted.	
SECTION 2. That this resolution shall take effect immediately.	
Submitted to the Mayor this	Approved by the Mayor this
day of January, 2017.	day of January, 2017.
CARLY WINNIE, CITY CLERK	STEVEN T. NOBLE, MAYOR
Adopted by Council on January 10, 2017	
org2	

## COUNCIL RULES FOR GOVERNMENT OF THE COMMON COUNCIL OF THE CITY OF KINGSTON

Adopted January 1, 1908, Amended,Revised and Continued January 10, 2017

#### RULE I MEETINGS

- 1. Regular meeting of the Common Council shall be held on the first Tuesday of each month at 7:30 PM unless otherwise ordered by the Council President with the assent of the Majority and Minority Leaders. There shall also be a second regular meeting of the Common Council to be held on the third Tuesday of December. Other meetings may be designated by resolution of the Common Council, or called pursuant to C13-2(A) ARTICLE XIII of the City Charter.
- 2. The latest time for filing all matters to be presented at a regular meeting of the Common Council shall be four o'clock in the afternoon on the **friday** immediately prior to the meeting date.
- 3. The latest time for filing all matters to be presented at a recessed regular or special meeting of the Common Council shall be 12 o'clock Noon of the last working day prior to the recessed or special meeting.
- 4. The Clerk of the Common Council, with the consent of the Council President, shall waive the deadlines as set forth in paragraphs 2 and 3 of RULE 1.

#### RULE II PRESIDING OFFICER

- 1. The presiding officer shall be addressed as Mr. President.
- 2. The Common Council may elect a temporary chairman, who shall take the chair in the absence of the president.
- The President may call any member to the chair for a part of the session and may from his seat in the Common Council, under any order of business present any motion, resolution or report and speak to the merits of any pending question, but neither the President nor any member while presiding, shall speak to the merits of any pending question, nor present any motion, resolution or report.

#### RULE III ORDER OF BUSINESS

- Call to order.
- 2 Reading of the minutes of the last meeting unless on motion the reading thereof be dispensed with, after which if no objections are offered or corrections ordered, the President shall declare the same approved.

- 3. A public comment period, not to exceed 30 minutes in length, at which any member of the public may speak to the Council about any issue of his/her choosing. Prior permission to speak from the Council will not be necessary and Council members will not be allowed to engage in debate during this period.
- 4. Presentation of petitions and action thereon or reference thereof.
- 5. The presentation of bills, claims and communications shall be filed by the President with the Clerk of the Council. Any member may call for a clarification or a reading of a communication if so desired.
- 6. Committee reports in order named in Rule IV.
- 7. Motions and resolutions, the latter of which shall be in writing.
- 8. Unfinished business.
- 9. Special orders. Communications from the Mayor and reports from the Committee on Laws & Rules shall be privileged, and may be presented under any order of business.
- 10. This order of business shall not be set aside or suspended, except by a majority vote of all the members of the Common Council in office.

## RULE IV COMMITTEES OF THE COMMON COUNCIL

- 1. Standing Committees and Number of Members
  - a. Finance/Audit 5
  - b. Laws & Rules 5
  - c. General Government/Public Safety 5
  - d. Community Development 5
- 2. Special Committees such committees as are appointed from time to time by the Council President.
- 3. Members of the Standing and Special Committees shall serve at the pleasure of the Council President.
- 4. Members of the majority party in the Common Council shall be granted the majority of the committee assignments and shall control all committees.
- 5. Minority Leader shall be defined as the head of the largest non-majority party of the Common Council.
- 6. Committee Reports

- a. Each committee of the Common Council will be required to submit a detailed report to the President of the Council. The report will include: recommendations of the majority of the committee on proposed legislation; all matters discussed in committee including courses of action to be taken by the committee at a later date in time; the time, date and place where the meeting was held; and should specify what committee members were present for the meeting.
- c. All committees shall render proposed legislation to be considered by the entire Common Council, in accordance with RULE I Section 2 and 3, and detailed committee reports, must be submitted to the President of the Council within 30 days of the date the committee meeting was held.
- d. Emergency legislation brought forward by committees is permitted with the consent of the Council President, the Majority Leader and the Minority Leader. Legislation from the Mayor is permitted at any time.
- e. Committee reports shall not be read except upon request of a majority of the committee members so stated in the report, in which case they shall be read after the Communications as provided in the Order of Business (RULE III). Committee Reports shall be public records and maintained in the Office of the City Clerk.

#### RULE V MOTIONS AND RESOLUTIONS THEIR PRECEDENCE

- 1. When a question shall be under consideration no motion shall be received except as herein specified, which motions shall have precedence in the order stated:
  - 1st For and adjournment of the Common Council
  - 2nd For the previous question
  - 3rd To lay on the table
  - 4th To postpone indefinitely
  - 5th To postpone to a certain time
  - 6th To commit to a standing committee
  - 7th To commit to a select committee
  - 8th To amend
- 2. All questions shall be put in the order they are moved except in filling up blanks the longest time and the largest sum shall be put first.
- All questions relating to the priority of business that is, the priority of one question or subject matter over another, under the same order of business shall be decided without debate.
- 4. The motion to adjourn and to lay on the table shall be decided without amendment or debate. The several motions to postpone or commit shall preclude all debate of the main question.

- 5. A motion to adjourn or to take a recess, shall always be in order except when the previous question shall have been ordered; but when once put and lost shall not be renewed until some intermediate question has been proposed, or other business shall have intervened.
- 6. Every motion or resolution shall be stated by the presiding officer, or read by the clerk before a vote is taken thereon; and every motion except the motions to adjourn, to lay on the table, to postpone the previous question, or commit, shall be reduced to writing if the presiding officer or any member desire it by the member offering same.
- 7. After a motion shall be stated by the presiding officer it shall be deemed in the possession of the Common Council, but may be withdrawn by the mover at any time before it shall be decided or amended.
- 8. Resolutions or motions affecting the duties or powers delegated to any Department of City Government by statute shall not be in order.
- 9. Unless otherwise provided by law, the number of votes required to pass a resolution of the Common Council shall be a majority of those members present at a meeting at which a quorum if present.

#### RULE VI RECONSIDERATION OF MOTIONS OR RESOLUTIONS

- No motion for the reconsideration of any vote shall be in order, unless at the same or next regular meeting of the Common Council to that on which the decision proposed to be reconsidered took place, and unless a member who voted in the majority thereon shall move such reconsideration; but a motion to reconsider, made for the purpose of correction of error in any ordinance or resolution, shall be considered a privileged motion to any member, and shall always be in order.
- 2. A motion for reconsideration being put and lost shall not be renewed, nor shall any subject or motion be a second time reconsidered without unanimous consent.

## RULE VII RELATING TO THE PREVIOUS QUESTIONS

- 1. The previous question shall be as follows: "Shall the main question be now put?" and until it is decided shall preclude all amendments or debate.
- 2. When, on taking the previous question, the Council shall decide that the main question shall be considered and still remaining under debate; the main question shall be on passage of the motion, resolution, or other matter under consideration; but when amendments are pending, the question shall first be taken upon such amendments in the order; and if the previous question has been ordered.

## RULE VIII DIVISION OF QUESTIONS

If any question contains several distinct propositions they may be divided by the presiding officer at the request of any member, but a motion to strike out and insert shall be inadvisable.

## RULE IX DECIDING AND RECORDING THE VOTE

- The ayes and nays shall be taken on any question whenever requested by either the Majority or Minority Leader for purposes of explaining the vote upon the final passage of a bill, and when so taken shall be entered on the minutes. Each council member shall have two minutes to explain and cast their vote.
  - a. That each member of the Common Council of the City of Kingston, New York shall vote on each item before said body, calling for a vote unless he or she shall be excused from voting because of a conflict of interest. The question of whether a conflict of interest exists for a member shall be solely decided by the President of the Common Council. An abstention by a member shall constitute a "no" vote upon the issue for which the abstention is requested.
- 2. The presiding officer may also call for a rising vote of the members of the Common Council whenever he is unable to decide the result of a vote taken via voice. In all cases where a motion, resolution or other matter shall be entered on the minutes the name of the member shall also be entered on the minutes.

## RULE X EXPENDITURES

All legislation requiring the expenditure of money shall be referred to the Committee on Finance/Economic Development to report, and if the same be reported favorably such report shall contain an estimate of the total expenditure and basis of such estimate, which report shall be referred to the Standing Committee having subject of such expenditure in charge. The total sum appropriated by such legislation shall be limited to the total sum of the estimate of the Finance Committee.

#### RULE XI PRIVILEGE TO THE COMMON COUNCIL ROOMS

1. No person shall be permitted on the floor of the Chamber of the Common Council inside the railing, other than members and ex-members of the Common Council, the heads of the several departments of the City government, and the reporters of the press, unless by written permission obtained from a member of the Common Council, and countersigned by the Mayor or presiding officer, nor shall

any such permission extend beyond the day for which it is given.

2. It is the duty of the Sergeant-at-Arms to enforce this rule.

#### RULE XII QUORUM - HOW OBTAINED

In all cases of the absence of a quorum during the session of the Common Council the members present may take such measures as they deem necessary to secure the presence of a quorum, and may inflict such censure of penalty, as they may deem just, on those who, on being called on for that purpose, shall render no sufficient excuse for their absence.

#### RULE XIII ENFORCEMENT OF RULES

- 1. If any member in speaking, shall transgress the rules of the Common Council, the presiding officer, or any members, may call to order, in which case the member so called to order shall immediately sit down, and shall not rise unless to explain or to proceed in order.
- 2. The Superintendent of the City Hall shall be in attendance at all meetings of the Common Council and shall act as Sergeant-at-Arms.
- Whenever any person shall be brought before the bar of the Common Council for adjudged breach of its provisions, no debate shall be in order, but the presiding officer shall proceed to execute the judgement of the Common Council without delay or debate.

## RULE XIV CHANGES AND SUSPENSIONS OF RULES

No standing rule or order of the Common Council shall be changed, suspended or rescinded except by the affirmative vote of at least two-thirds (2/3) of the members elected to the Common Council.

#### RULE XV MANUAL TO DECIDE

When any of the provisions of the foregoing rules are in question, it shall be referred to the Clerk's Manual governing the Assembly of the State of New York for final decision. And all questions arising, not herein provided for, shall be so referred and decided.

#### RULE XVI DECORUM

While the Council is in session, the members must preserve order and decorum, and a member shall neither, by conversation or otherwise, delay or interrupt the proceedings or the peace of the Council nor disturb any member while speaking or refuse to obey the orders of the Council or its presiding officer. The presiding officer may enforce this rule, if necessary, by causing the ejection of the offending member from the meeting.

#### RULE XVII DEBATE

No member of the Common Council shall speak more than twice on any question nor shall any member speak for more than fifteen minutes at a time unless permission to do so shall have been granted by the presiding officer.

## RULE XVIII STATE OF THE CITY ADDRESS

- 1. With anonymous consent of the majority party, the Majority Leader may deliver a State of the City Address following the Mayor's State of the City address at a regularly scheduled Common Council meeting.
- 2. With anonymous consent of the minority party, the Minority Leader may deliver a State of the City address following the Mayor's State of the City address at a regularly scheduled Common Council meeting.

State of New York County of Ulster City of Kingston

I, Carly Winnie, City Clerk of the City of Kingston, New York, do hereby certify that the foregoing Council Rules for Government of the Common Council of the City of Kingston, New York, were duly adopted the 10th day of January, 2017.

Carly Winnie City Clerk

Org3

RESOLUTION OF THE COMMON COUNCIL OF THE CITY OF KINGSTON, NEW YORK, RECOMMENDING APPROVAL FOR DESIGNATING THE DAILY FREEMAN AS THE OFFICIAL NEWSPAPER OF THE CITY FOR 2017

Sponsored by:	
NOW, THEREFORE, BE IT RESOLVED CITY OF KINGSTON, NEW YORK, AS FOLLO	D BY THE COMMON COUNCIL OF THE DWS:
SECTION 1. That pursuant to Local Law #1 of 1980, the Daily Freeman be and is hereby designated as the official newspaper of the City of Kingston, New York, for the publication of all ordinances, official notices, rules, regulations, business and proceedings of the Common Council, City of Kingston, New York, for the year 2017.	
SECTION 2. That this resolution shall take effect immediately.	
Submitted to the Mayor this	Approved by the Mayor this
day of January 2017.	day of January 2017.
CARLY WINNIE, CITY CLERK	STEVEN T. NOBLE, MAYOR
Adopted by Council on January 1 , 2017	

#### RESOLUTION #4 of 2017

## RESOLUTION OF THE COMMON COUNCIL OF THE CITY OF KINGSTON, NEW YORK, RECOMMENDING APPROVAL FOR RENEWING THE CITY OF KINGSTON'S INVESTMENT POLICY FOR THE YEAR 2017

Sponsored by:	
NOW, THEREFORE, BE IT RESOLVE CITY OF KINGSTON, NEW YORK, AS FOLL	ED BY THE COMMON COUNCIL OF THE OWS:
SECTION 1. That the City of Kingstor year 2016.	n's Investment Policy be renewed for the
SECTION 2. That this resolution shall	take effect immediately.
Submitted to the Mayor this	Approved by the Mayor this
day of January 2017.	day of January 2017.
CARLY WINNIE, CITY CLERK	STEVEN T. NOBLE, MAYOR
Adopted by Council on January 10, 2017	***************************************
Org4	

## City of Kingston

#### **Investment Policy**

#### I. Scope

This investment policy applies to all moneys and other financial resources available for investment by the *City of Kingston* on its own behalf or on behalf of any other entity or individual.

#### II. Objectives

The primary objectives of the City of Kingston's investment activities are, in priority order:

- Legal: to conform with all applicable federal, state and other legal Requirements;
- Safety: to adequately safeguard principal;
- Liquidity: to provide sufficient liquidity to meet all operating requirements;
- Yield: to obtain a reasonable rate of return.

#### III. Delegation of Authority

The Common Council's responsibility for administration of the investment program is delegated to the City Comptroller who shall establish written procedures for the operation of the investment program consistent with these investment policies. Such procedures shall include internal controls to provide a satisfactory level of accountability based upon records incorporating the description and amounts of investments, the fund(s) for which they are held, the place(s) where kept, and other relevant information, including dates of sale or other dispositions and amounts realized. In addition, the internal control procedures shall describe the responsibilities and levels of authority for key individuals involved in the investment program.

#### IV. Prudence

All participants in the investment process shall seek to act responsibly as custodians of the public trust and shall avoid any transaction that might impair public confidence in the *City of Kingston* to govern effectively.

Investments shall be made with prudence, diligence, skill, judgment, and care, under circumstances then prevailing, which knowledgeable and prudent persons acting in like capacity would use, not for speculation, but for investment, considering the safety of the principal as well as the probable income to be derived.

All participants involved in the investment process shall refrain from personal business activity that could conflict with proper execution of the investment program, or which could impair their ability to make impartial investment decisions.

#### V. Diversification

It is the policy of the *City of Kingston* to diversify its deposits and investments by financial institution, by investment instrument, and by maturity scheduling.

The Common Council shall establish appropriate limits for the amount of investments which can be made with each financial institution or dealer, and shall evaluate this listing at least annually.

#### VI. Internal Controls

It is the policy of the *City of Kingston* for all moneys collected by any officer or employee of the government to transfer those funds to the City Comptroller within two days of deposit, or within the time period specified in the law, whichever is shorter.

The City Comptroller is responsible for establishing and maintaining an internal control structure to provide reasonable, but not absolute, assurance that deposits and investments are safeguarded against loss from unauthorized use or disposition, that transactions are executed in accordance with management's authorization, properly recorded, and are managed in compliance with applicable laws and regulations.

#### VII. Designation of Depositories

The banks and trust companies authorized for the deposit of moneys, and the maximum amount which may be kept on deposit at any time, are:

Depositary Name	Maximum Amount
M&T Bank	\$12,500,000
TD Bank	\$7,500,000
JP Morgan Chase Bank	\$7,500,000
Key Bank	\$7,500,000
Bank of America	\$7,500,000
First Niagara Bank	\$7,500,000
New York Liquid Asset Fund	\$7,500,000
Bank of New York Mellon	\$7,500,000
Catskill Hudson Bank	\$2,500,000

#### VIII. Securing Deposits and Investments

All deposits and investments at a bank or trust company, including all demand deposits, certificates of deposit and special time deposits (hereinafter, collectively, "deposits") made by officers of the *City of Kingston* that are in excess of the amount insured under the provisions of the Federal Deposit Insurance Act shall be secured by any one or combination of the following:

1. A pledge of "eligible securities" with an aggregate "market value" (as provided

by General Municipal Law, §10) that is at least equal to the aggregate amount of deposits by the officers. See Appendix A of this policy for a listing of "eligible securities."

- 2. A pledge of a pro rata portion of a pool of eligible securities, having in the aggregate a market value at least equal to the aggregate amount of deposits from all such officers within the State at the bank or trust company.
- An "eligible surety bond" payable to the government for an amount at least equal to 100% of the aggregate amount of deposits and the agreed-upon interest, if any, executed by an insurance company authorized to do business in New York State, whose claims- paying ability is rated in the highest rating category by at least two nationally recognized statistical rating organizations.
- 4. An "eligible letter of credit", payable to the *City of Kingston* as security for the payment of 140 percent of the aggregate amount of deposits and the agreed-upon interest, if any. An "eligible letter of credit" shall be an irrevocable letter of credit issued in favor of the *City of Kingston*, for a term not to exceed 90 days, by a qualified bank (other than the bank where the secured money is deposited). A qualified bank is either one whose commercial paper and other unsecured short-term debt obligations (or, in the case of a bank which is the principal subsidiary of a holding company, whose holding company's commercial paper and other unsecured short-term debt obligations) are rated in one of the three highest rating categories by at least one nationally recognized statistical rating organization, or one that is in compliance with applicable federal minimum risk-based capital requirements.
- 5. An "irrevocable letter of credit" issued in favor of the government by a federal home loan bank whose commercial paper and other unsecured short-term debt obligations are rated in the highest rating category by at least one nationally recognized statistical rating organization, as security for the payment of 100 percent of the aggregate amount of deposits and the agreed-upon interest, if any.

#### IX. Collateralization and Safekeeping

Eligible securities used for collateralizing deposits shall be held by a third party or trust company subject to security and custodial agreements.

The security agreement shall provide that eligible securities (or the pro rata portion of a pool of eligible securities) are being pledged to secure deposits together with agreed-upon interest, if any, and any costs or expenses arising out of the collection of such deposits upon a default. It shall also provide the conditions under which the securities (or pro rata portion of a pool of eligible securities) may be sold, presented for payment, substituted or released and the events which will enable the local government to exercise its rights against the pledged securities.

In the event that the securities are not registered or inscribed in the name of the *City of Kingston*, such securities shall be delivered in a form suitable for transfer or with an assignment in blank to the *City of Kingston* or the custodial bank or trust company. Whenever eligible securities delivered to the custodial bank or trust company are transferred by entries on the books of a federal reserve bank or other book-entry system operated by a federally regulated entity without physical delivery of the evidence of the obligations, then the records of the custodial bank or trust company shall be required to show, at all times, the interest of the government in the securities (or the pro rata portion of a pool of eligible securities) as set forth in the security agreement.

The custodial agreement shall provide that pledged securities (or the pro rata portion of a pool of eligible securities) will be held by the bank or trust company as agent of, and custodian for, the *City of Kingston*, will be kept separate and apart from the general assets of the custodial bank or trust company and will not be commingled with or become part of the backing of any other deposit or other bank liability. The agreement shall also describe how the custodian shall confirm the receipt, substitution or release of the collateral and it shall provide for the frequency of revaluation of collateral by the custodial bank or trust company and for the substitution of collateral when a change in the rating of a security causes ineligibility. The security and custodial agreements shall also include all other provisions necessary to provide the *City of Kingston* with a perfected security interest in the eligible securities and to otherwise secure the local government's interest in the collateral, and may contain other provisions that the Common Council deems necessary.

#### X. Permitted Investments

As authorized by General Municipal Law, §11, the *City of Kingston* authorizes the City Comptroller to invest moneys not required for immediate expenditure for terms not to exceed its projected cash flow needs in the following types of investments:

- Special time deposit accounts in, or certificates of deposit issued by, a bank or trust company located and authorized to do business in the State of New York.
- Obligations of the United States of America;
- Obligations guaranteed by agencies of the United States of America, where the payment of principal and interest are guaranteed by the United States of America.
- Obligations of the State of New York;
- With the approval of the State Comptroller, obligations issued pursuant to Local Finance Law §24.00 or 25.00 (i.e, Tax Anticipation Notes and Revenue Anticipation Notes) by any municipality, school district or district corporation in the State of New York other than the *City of Kingston*.
- Obligations of the *City of Kingston*, but only with moneys in a reserve fund established pursuant to General Municipal Law, §6-c, 6-d, 6-e, 6-f, 6-g, 6-h, 6-j, 6-k, 6-1, 6-m, or 6-n.

All investment obligations shall be payable or redeemable at the option of the *City of Kingston* within such times as the proceeds will be needed to meet expenditures for purposes for which the moneys were provided and, in the case of obligations purchased with the proceeds of bonds or

notes, shall be payable or redeemable at the option of the *City of Kingston* within two years of the date of purchase. Time deposit accounts and certificates of deposit shall be payable within such times as the proceeds will be needed to meet expenditures for which the moneys were obtained, and shall be secured as provided in Sections VIII and IX herein.

Except as may otherwise be provided in a contract with bondholders or noteholders, any moneys of the *City of Kingston* authorized to be invested may be commingled for investment purposes, provided that any investment of commingled moneys shall be payable or redeemable at the option of the *City of Kingston* within such time as the proceeds shall be needed to meet expenditures for which such moneys were obtained, or as otherwise specifically provided in General Municipal Law §11. The separate identity of the sources of these funds shall be maintained at all times and income received shall be credited on a pro rata basis to the fund or account from which the moneys were invested.

Any obligation that provides for the adjustment of its interest rate on set dates is deemed to be payable or redeemable on the date on which the principal amount can be recovered through demand by the holder.

#### XI. Authorized Financial Institutions and Dealers

All financial institutions and dealers with which the *City of Kingston* conducts business shall be credit worthy, and have an appropriate level of experience, capitalization, size, and other factors that make the financial institution or the dealer capable and qualified to transact business with the *City of Kingston*. The City Comptroller shall evaluate the financial position and maintain a listing of proposed depositaries, trading partners, and custodians. Recent Reports of Condition and Income (call reports) shall be obtained for proposed banks, and security dealers that are not affiliated with a bank shall be required to be classified as reporting dealers affiliated with the New York Federal Reserve Bank, as primary dealers.

The *City of Kingston* shall maintain a list of financial institutions and dealers approved for investment purposes and establish appropriate limits to the amount of investments, which can be made with each financial institution or dealer.

#### XII. Purchase of Investments

The City Comptroller is authorized to contract for the purchase of investments:

- 1. Directly from an authorized trading partner.
- 2. By participation in a cooperative investment program with another authorized governmental entity pursuant to Article 5-G of the General Municipal Law and accordance with Article 3-A of the General Municipal Law.

All purchased obligations, unless registered or inscribed in the name of the local government, shall be purchased through, delivered to and held in the custody of a bank or trust company. Such obligations shall be purchased, sold or presented for redemption or payment by such bank

or trust company only in accordance with prior written authorization from the officer authorized to make the investment. All such transactions shall be confirmed in writing to the *City of Kingston* by the bank or trust company.

Any obligation held in the custody of a bank or trust company shall be held pursuant to a written custodial agreement as described in General Municipal Law, §10(3)(a). The agreement shall provide that securities held by the bank or trust company, as agent of, and custodian for, the *City of Kingston*, will be kept separate and apart from the general assets of the custodial bank or trust company and will not be commingled with or become part of the backing of any other deposit or other bank liability. The agreement shall also describe how the custodian shall confirm the receipt and release of the securities. Such agreement shall include all provisions necessary to secure the local government's interest in the securities, and the agreement may also contain other provisions that the Common Council deems necessary. The security and custodial agreements shall also include all other provisions necessary to provide the *City of Kingston* with a perfected interest in the securities.

The City Comptroller can direct the bank or trust company to register and hold the evidences of investments in the name of its nominee, or may deposit or authorize the bank or trust company to deposit, or arrange for their deposit with a federal reserve bank or other book-entry system operated by a federally regulated entity. The records of the bank or trust company shall show, at all times, the ownership of such evidences of investments, and they shall be, when held in the possession of the bank or trust company, at all times, kept separate from the assets of the bank or trust company. All evidences of investments delivered to a bank or trust company shall be held by the bank or trust company pursuant to a written custodial agreement as set forth in General Municipal Law §10(3)(a), and as described earlier in this section. When any such evidences of investments are so registered in the name of a nominee, the bank or trust company shall be absolutely liable for any loss occasioned by the acts of such nominee with respect to such evidences of investments.

#### XIII. Courier Service

The City Comptroller may, subject to the approval of the Common Council by resolution, enter into a contract with a courier service for the purpose of causing the deposit of public funds with a bank or trust company. The courier service shall be required to obtain a surety bond for the full amount entrusted to the courier, payable to the *City of Kingston* and executed by an insurance company authorized to do business in the State of New York, with a claims-paying ability that is rated in the highest rating category by at least two nationally recognized statistical rating organizations, to insure against any loss of public deposits entrusted to the courier service for deposit or failure to deposit the full amount entrusted to the courier service.

The *City of Kingston* may agree with the depositary bank or trust company that the bank or trust company will reimburse all or part of, but not more than, the actual cost incurred by the *City of Kingston* in transporting items for deposit through a courier service. Any such reimbursement agreement shall apply only to a specified deposit transaction, and may be subject to such terms, conditions, and limitations as the bank or trust company deems necessary to ensure sound

banking practices, including, but not limited to, any terms, conditions, or limitations that may be required by the banking department or other federal or state authority.

#### XIV. Annual Review and Amendments

The *City of Kingston* shall review this investment policy annually, and it shall have the power to amend this policy at any time.

#### XV. Definitions

The terms "public funds", "public deposits", "bank", "trust company", "eligible securities", "eligible surety bond", and "eligible letter of credit" shall have the same meanings as set forth in General Municipal Law §10.

## Appendix A Schedule of Eligible Securities for Collateralizing Deposits and Investments in **Excess of FDIC Coverage**

	For purposes of determining aggregate "market value," eligible
44	
"Eligible Securities" for Collateral	securities shall be valued at these percentages of "market value":
(i) Obligations issued, or fully insured or guaranteed as to the payment of principal and interest, by the United States of America, an agency thereof or a United States government-sponsored corporation.	100%
(ii) Obligations issued or fully guaranteed by the International Bank for Reconstruction and Development, the Inter-American Development Bank, the Asian Development Bank, and the African Development Bank.	100%
(iii) Obligations partially insured or guaranteed by any agency of the United States of America, at a proportion of the market value of the obligation that represents the amount of the insurance or guaranty.	100%
(iv) Obligations issued or fully insured or guaranteed by the State of New York, obligations issued by a municipal corporation, school district or district corporation of this State or obligations of any public benefit corporation which under a specific State statute may be accepted as security for deposit of public moneys.	100%
(v) Obligations issued by states (other than the State of New York) of the United States rated in one of the three highest rating categories by at least one nationally recognized statistical rating organization.	100% if rated in the highest category; 90% for 2nd highest; 80% for 3rd highest.
(vi) Obligations of the Commonwealth of Puerto Rico rated in one of the three highest rating categories by at least one nationally recognized statistical rating organization.	100% if rated in the highest category; 90% for 2nd highest; 80% for 3rd highest.
(vii) Obligations of counties, cities and other governmental entities of another state having the power to levy taxes that are backed by the full faith and credit of such governmental entity and rated in one of the three highest rating categories by at least one nationally recognized statistical rating organization.	100% if rated in the highest category; 90% for 2nd highest; 80% for 3rd highest.
(viii) Obligations of domestic corporations rated in one of the two highest rating categories by at least one nationally recognized statistical rating organization.	80%
(ix) Any mortgage-related securities, as defined in the Securities Exchange Act of 1934, as amended, which may be purchased by banks under the limitations established by federal bank regulatory agencies.	70%
(x) Commercial paper and bankers' acceptances issued by a bank (other than the bank with which the money is being	80%

deposited or invested) rated in the highest short-term category	
by at least one nationally recognized statistical rating	
organization and having maturities of not longer than 60 days	
from the date they are pledged.	
(xi) Zero-coupon obligations of the United States government	80%
marketed as "Treasury STRIPS."	

#### RESOLUTION #5 of 2017

RESOLUTION OF THE COMMON COUNCIL OF THE CITY OF KINGSTON, NEW YORK, RECOMMENDING APPROVAL FOR ADOPTING THE CITY OF KINGSTON'S PROCUREMENT POLICY FOR THE YEAR 2017

Sponsored by:	
NOW, THEREFORE, BE IT RESOLV CITY OF KINGSTON, NEW YORK, AS FOI	VED BY THE COMMON COUNCIL OF THE LLOWS:
SECTION 1. That the City of Kingst year 2017.	on's Procurement Policy be renewed for the
SECTION 2. That this resolution sha	all take effect immediately.
Submitted to the Mayor this	Approved by the Mayor this
day of January, 2017.	day of January, 2017.
CARLY WINNIE, CITY CLERK	STEVEN T. NOBLE, MAYOR
Adopted by Council on January 10, 2017	
Org5	

# Procurement Policy and Procedures City of Kingston Central Purchasing Department

Steven T. Noble, Mayor



**Brian J. Woltman**Purchasing Agent

## **Table of Contents**

Section#	Section Title	Page#
	INTRODUCTION	3
SECTION I	INSURANCE REQUIREMENTS	6
SECTION II	GENERAL PROVISIONS	14
	* Purchasing Procedures	14
	* The Bidding Process	14
	* Request for Proposals (RFP) Process	19
	* Emergency Procurements	26
	* Purchase Orders	27
	* Sole Source Procurements	29
	* Inter-Municipal Procurements	29
	* Procurements from Preferred Sources	30
	* True Leases	31
SECTION III	REVIEW OF PURCHASES;	32
	Determination of Bidding Requirements	
	* Methods of Purchase (Quotations)	33
	* Professional Services	34
SECTION IV	PROCEDURES FOR HANDLING BIDDING PROTESTS AND APPEALS	35
SECTION V	PROCUREMENT CARD PROGRAM	39
SECTION VI	DISPOSITION OF SURPLUS PERSONAL PROPERTY	48

## INTRODUCTION

It is the intent of this manual to explain to users what the Purchasing Department (hereinafter "Purchasing") does, and to provide users with information that will enable them to make the most effective use of the services offered by Purchasing. It is suggested that you read this manual closely, and ask any questions that you feel necessary to increase your understanding of the purchasing process, and refer to it as frequently as you need to in the course of carrying out your daily responsibilities. This manual will be reviewed frequently and updated accordingly.

#### A. Mission:

Purchasing shall promote the City's best interest by providing a professional purchasing system of quality and integrity whereby all persons involved in public purchasing are treated fairly and equitably, the value of public funds are maximized and a sufficient supply system is available for all departments/agencies.

Purchasing will implement and maintain the purchasing system in full accordance with the requirements set forth in the General Municipal Law of the State of New York, the City Charter, and with such local laws as passed by the City of Kingston Common Council, and with such directives as issued by the Mayor. Purchasing shall conduct the procurement system for the City in a cost effective, objective manner, devoid of favoritism or special influence.

In the absence of the Purchasing Agent any functions assigned to him/her can be fulfilled by the City Comptroller.

#### B. Goals:

The goal of Purchasing is to make the purchasing process as competitive and objective as possible, while striving to promote high standards for all business relationships.

#### C. Objectives:

The objective of the Purchasing Department is to obtain, on a timely basis, quality products and services as economically as possible, as well as to satisfy the specific needs of our various departments. We endeavor to assure that the taxpayers receive the maximum value for each dollar expended. The established purchasing objectives center on the need for efficient and effective operations which are responsive to users' needs, and practices which promote sound purchasing management and render the greatest value for the City taxpayer's dollars. With this in mind, Purchasing is charged with accomplishing the following objectives:

- Promote timely procurement of supplies, equipment, and services necessary to the daily operation of the City.
- Promote prudent spending of City funds by obtaining maximum value for purchasing dollars spent by ensuring competition. Promote fair and open competition among vendors in an impartial manner.
- Promote buying techniques that encourage economies of scale, thereby ordering materials and services in large quantities when applicable and practical.

- Provide guidance, oversight, and problem resolution to City departments, and ensure compliance with City purchasing policies and procedures.
- Simplify, clarify, and streamline the procurement process of the City. Make the purchasing policies and procedures practiced by the City as consistent as possible.
- Ensure fair and equitable treatment of all persons/vendors who deal with the City.
- Ensure that all interested suppliers understand how to do business with the City.
- Maintain liaison with vendors providing goods/services to the City, including the resolution of complaints regarding goods/services.
- Treat all prices and technical information submitted by suppliers as confidential when appropriate, in order to preserve a good business reputation and obtain competitive prices.

#### D. Purchasing Department's Responsibilities

Purchasing is charged with providing efficient service to the departments in the procurement of goods and services that are of the best value from responsible vendors. Purchasing is responsible for handling all aspects of the procurement process, including the identification and development of sources, assistance to departments in the development of specifications, solicitation of bids, proposals, and quotations and interacting with vendors.

All City departments shall adhere to the provisions detailed in GML Sections 103 and 104-b, (as such sections may be amended from time to time) regardless of whether they are covered in this Manual. So long as there is compliance with these sections of State Law, the Purchasing Agent shall have ultimate discretion regarding any and all procurements.

#### E. Department Responsibilities

Departments should plan purchases sufficiently in advance to allow Purchasing to obtain the best price and/or overall service.

Purchase orders are based upon the information and specifications shown on the Purchase Requisition (PR) form. Care should be taken so that specifications are adequate to allow someone with little or no knowledge of the merchandise to place the order properly. When requesting parts for machines or equipment, a manufacturer and part number or model number of the unit the parts are for, should be stated on the PR form.

The Purchasing Agent has the right to make alternative suggestions to the requisitioning department if, in his/her judgment, the specifications would restrict competition, or otherwise preclude the most economical purchase of the required items.

Departments must record instances of vendor inconsistency and any evidence of unsatisfactory vendor performance during the course of any contract, and must provide this information to the Purchasing Office immediately. This procedure should be followed each time a vendor does not perform to the standards of our bid or request for proposal. The Purchasing Agent will review the issue and will contact the Corporation Counsel for legal assistance if necessary or prudent.

Purchases to be made with grant money should be planned well in advance of the expiration date of the particular grant. The departments shall immediately notify Purchasing of what commodities need to be purchased with the grant money to allow for a cost effective purchase and prompt payment. Notifying Purchasing in a timely manner will help ensure that grant money will not be lost.

Employees who are involved in their department's procurement process are to familiarize themselves with these policies and procedures. Supervisors are to ensure that new employees have read these policies.

No purchase shall be divided for the purpose of bringing the value of the order down to avoid using more stringent purchasing methods or restrictions, or to avoid statutory competitive bidding requirements.

#### F. Payments

All invoices and signed vouchers are sent to the requisitioning department by the vendor.

#### G. Change Orders

Change orders are required when it becomes necessary to increase the dollar amount (10% or more) of a purchase order to cover product price increases, or to cover shipping charge increases. The requisitioning departments are instructed to communicate in writing to Purchasing, any and all change orders. Purchasing will then determine if the particular change order is sufficient to warrant an amended purchase order.

A Change Order may not be used to change the vendor. If you must change the selected vendor, the original purchase order must be cancelled and the requisitioning department must then create a new purchase requisition.

#### H. Public Works Projects/Contracts

It is important to distinguish between contracts for public works and purchase contracts, as these items are <u>not</u> defined in the General Municipal Law. This distinction is especially important because there is a \$15,000 difference between the bidding thresholds.

In general, purchase contracts involve the acquisition of commodities, materials, supplies or equipment, while contracts for public work involve services, labor or construction. Many times contracts involve both goods and services and it is difficult to determine which bid limit to apply. Each procurement action must be reviewed on a case by case basis and determination must be made as to what kind of contract is involved. As a general rule, if the contract involves a substantial amount of services, such that services are the focal point and the acquisition of goods is incidental, it will be considered a contract for public works. Conversely, if services or labor are only minimal or incidental to the acquisition of goods, it is considered a purchase contract.

For example, a contract for interior painting of a building involves both material (paint) and labor (painting). In most instances, the labor component of the contract will be predominant, making it a contract for public work.

Any contract for public works in the amount of \$5000 or more shall require a fully executed standard agreement contract accompany the purchase order.

## **Section I**

I. City of Kingston Standard Contract Insurance Requirements

(THIS TEMPLATE IS <u>NOT</u> TO BE USED FOR THE FOLLOWING TYPES OF CONTRACTS: Bridges, Demolition, Blasting, Hazardous Waste/Material Handling or Disposal, Professional Medical Services, Hospitals/Laboratory or Capitol Projects. Please contact the City's Purchasing Office to determine the proper schedule for these types of contracts.)

PRIOR TO SENDING THIS AGREEMENT TO CONTRACT MANAGEMENT FOR REVIEW, PLEASE CHECK WITH THE PURCHASING DEPARTMENT TO VERIFY THAT YOU HAVE THE PROPER INSURANCE SCHEDULE ATTACHED.

UNLESS OTHERWISE AUTHORIZED BY THE CITY OF KINGSTON PURCHASING DEPARTMENT, STRICT ADHERENCE TO THIS SCHEDULE IS REQUIRED. ANY DEVIATION FROM THESE REQUIREMENTS WITHOUT PRIOR AUTHORIZATION FROM THE PURCHASING DEPARTMENT WILL RESULT IN A DELAY IN FINALIZING AN AGREEMENT.

#### **WORKERS COMPENSATION AND DISABILTY INSURANCE:**

The VENDOR shall take out and maintain during the life of this Agreement, Workers' Compensation (WC) Insurance and Disability Benefits (DB) Insurance, for all of its employees employed at the site of the project, and shall provide to the City's Purchasing Office Certificates of Insurance evidencing this coverage. If a VENDOR is not required to carry such insurance, the VENDOR must submit form CE-200 attesting to the fact that it is not required to do so.

WORKERS' COMPENSATION REQUIREMENTS: To assist the State of New York and municipal entities in enforcing WCL Section 57, a business entity (the VENDOR) seeking to enter into contracts with municipalities (the CITY) MUST provide ONE of the following forms to the municipal entity (the CITY) it is entering into a contract with:

> IF THE VENDOR IS REQUIRED TO CARRY COVERAGE AND HAS AN OUTSIDE CARRIER, submit form C-105.2, "Certificate of Workers' Compensation

<u>Insurance</u>." The VENDOR'S insurance carrier will send this form to the CITY at the VENDOR'S request. **PLEASE NOTE:** The State Insurance Fund provides its own version of this Form (the U-26.3).

- ➤ IF THE VENDOR IS REQUIRED TO CARRY COVERAGE AND IS SELF INSURED, submit Form SI-12, "Certificate of Workers' Compensation Self-Insurance." The VENDOR'S Group Self-Insurance Administrator will send this form to the CITY at the VENDOR'S request.
- ➤ IF THE VENDOR IS NOT REQUIRED TO CARRY COVERAGE, SUBMIT Form CE-200, "Certificate of Attestation of Exemption from New York State Workers' Compensation and/or Disability Benefits Insurance Coverage." This form and instructions for completing it are available from the link below.

**DISABILITY BENEFITS REQUIREMENTS**: To assist the State of New York and municipal entities (the CITY) in enforcing WCL Section 220(8), business entities (the VENDOR) seeking to enter into contract with municipalities (the CITY) MUST provide <u>ONE</u> of the following forms to the municipal entity (the CITY) it is entering into a contract with:

- ➤ IF THE VENDOR IS REQUIRED TO CARRY COVERAGE AND HAS AN OUTSIDE CARRIER, submit Form DB-120.1, "Certificate of Disability Benefits Insurance." The VENDOR'S insurance carrier will send this form to the CITY at the VENDOR'S request.
- > IF THE VENDOR IS REQUIRED TO CARRY COVERAGE AND IS SELF INSURED, submit Form DB-155, "Certificate of Disability Self-insurance." The VENDOR must call the Workers Comp. Board's Self-Insurance Office at (518)402-0247.
- > IF THE VENDOR IS NOT REQUIRED TO CARRY COVERAGE, submit Form CE-200, "Certificate of Attestation of Exemption from New York State Workers' Compensation and/or Disability Benefits Insurance Coverage." This form and the instructions for completing it are available from the link below.

Form CE-200 and the instructions for completing the application and obtaining the form are Workers' Compensation Board's available New York State on the www.wcb.state.ny.us, under the heading "Common Forms." Business entities without access to a computer may obtain a paper application for the CE-200 by writing or visiting the Customer Service Center at any District Office of the Workers' Compensation Board. However, business entities using the manual process may wait up to four (4) weeks before receiving a CE-200. Employees of the Workers' Compensation Board cannot assist business entities in answering questions about this form. Please contact an attorney if you have any questions However, if you have questions regarding workers' regarding Form CE-200. compensation coverage requirements, please call the Bureau of Compliance at (866) 546-9322.

\*NOTE: ACORD forms are NOT acceptable proof of New York State Workers' Compensation or Disability Benefits Insurance Coverage. The manner of proof related to Workers' Compensation and Disability Insurance is controlled by New York State Laws, Rules and Regulations.

#### **COMMERCIAL GENERAL LIABILITY INSURANCE:**

The VENDOR shall take out and maintain during the life of this Agreement, such bodily injury liability and property damage liability insurance as shall protect it and the CITY from claims for damages for bodily injury including accidental death, as well as from claims for property damage that may arise from operations under this Agreement, whether such operations be by the VENDOR, by any subcontractor, or by anyone directly or indirectly employed by either of them. It shall be the responsibility of the VENDOR to maintain such insurance in amounts sufficient to fully protect itself and the CITY, but in no instance shall amounts be less than those set forth below. The amounts set forth below establish the minimum acceptable levels of coverage.

Bodily Injury Liability Insurance in an amount not less than ONE MILLION AND 00/100 (\$1,000,000.00) DOLLARS for each occurrence and in an amount not less than TWO MILLION AND 00/100 (\$2,000,000.00) DOLLARS general aggregate.

Property Damage Liability Insurance in an amount not less than ONE MILLION AND 00/100 (\$1,000,000.00) DOLLARS for each occurrence and in an amount of not less than TWO MILLION AND 00/100 (\$2,000,000.00) DOLLARS general aggregate.

#### OTHER CONDITIONS OF COMMERCIAL GENERAL LIABILITY INSURANCE:

- 1. Coverage shall be written on Commercial General Liability form.
- 2. Coverage shall include:
  - A. Contractual Liability
  - B. Independent Contractors
  - C. Products and Completed Operations
- 3. The City of Kingston, located at P.O. Box 1627 in Kingston, New York, 12402, shall be added to the Commercial General Liability policy as an "Additional Insured" and this insurance shall be primary and non-contributory with any other valid and collectable insurance.

#### **AUTOMOBILE LIABILITY INSURANCE:**

Automobile Bodily Injury Liability and Property Damage Liability Insurance shall be provided by the VENDOR with a minimum Combined Single Limit (CSL) of **ONE MILLION AND 00/100 (\$1,000,000.00) DOLLARS.** 

#### OTHER CONDITIONS OF AUTOMOBILE LIABILITY INSURANCE:

- 1. Coverage shall include:
  - A. All owned vehicles
  - B. Hired car and non-ownership liability coverage
  - C. Statutory No-Fault coverage

#### PROFESSIONAL LIABILITY INSURANCE (e.g. MALPRACTICE INSURANCE)

[ ] If this box is checked, Professional Liability Insurance shall be provided by the VENDOR as follows:

Professional Liability Insurance in an amount not less than ONE MILLION AND 00/100 (\$1,000,000.00) DOLLARS.

#### **ADDITIONAL CONDITIONS OF INSURANCE:**

1. The VENDOR shall submit copies of any or all required insurance policies as and when requested by the CITY.

#### **CERTIFICATE OF INSURANCE:**

The VENDOR shall file with the CITY CLERK'S OFFICE, prior to commencing work under this Agreement, a Certificate of Insurance.

- 1. The Certificate of Insurance shall include:
  - A. Name and address of Insured
  - B. Issue date of certificate
  - C. Insurance company name
  - D. Type of coverage in effect
  - E. Policy number
  - F. Inception and expiration dates of policies included on the certificate
  - G. Limits of liability for all policies included on the certificate
  - H. "Certificate Holder" shall be the City of Kingston, P.O. Box 1627, Kingston, New York 12402.

- 2. If the VENDOR'S insurance policies should be non-renewed or canceled, or should expire during the life of this Agreement, the CITY shall be provided with a new certificate indicating the replacement policy information as requested above. The CITY requires thirty (30) days prior written notice of cancellation [fifteen (15) days for non-payment of premium] from the Insurer, its agents or representatives.
- J. City of Kingston Standard Contract Insurance Requirements for all Capital Projects

PRIOR TO SENDING THIS AGREEMENT TO CONTRACT MANAGEMENT FOR REVIEW, PLEASE CHECK WITH THE PURCHASING DEPARTMENT TO VERIFY THAT YOU HAVE THE PROPER INSURANCE SCHEDULE ATTACHED.

UNLESS OTHERWISE AUTHORIZED BY THE CITY OF KINGSTON PURCHASING DEPARTMENT, STRICT ADHERENCE TO THIS SCHEDULE C IS REQUIRED. ANY DEVIATION FROM THESE REQUIREMENTS WITHOUT PRIOR AUTHORIZATION FROM THE INSURANCE DEPARTMENT WILL RESULT IN A DELAY IN FINALIZING THIS AGREEMENT.

#### **WORKERS' COMPENSATION AND DISABILITY INSURANCE:\***

The VENDOR shall take out and maintain during the life of this Agreement, Workers' Compensation (WC) Insurance and Disability Benefits (DB) Insurance, for all of its employees employed at the site of the project, and shall provide to the CITY'S Insurance Department Certificates of Insurance evidencing this coverage. If the VENDOR is not required to carry such insurance, the VENDOR must submit form CE-200 attesting to the fact that it is not required to do so.

WORKERS' COMPENSATION REQUIREMENTS: To assist the State of New York and municipal entities in enforcing WCL Section 57, a business entity (the VENDOR) seeking to enter into contracts with municipalities (the CITY) MUST provide ONE of the following forms to the municipal entity (the CITY) it is entering into a contract with:

- ➤ IF THE VENDOR IS REQUIRED TO CARRY COVERAGE AND HAS AN OUTSIDE CARRIER, submit Form C-105.2, "Certificate of Workers' Compensation Insurance." The VENDOR'S insurance carrier will send this form to the CITY at the VENDOR'S request. PLEASE NOTE: The State Insurance Fund provides its own version of this Form (the U-26.3).
- > IF THE VENDOR IS REQUIRED TO CARRY COVERAGE AND IS SELF INSURED, submit Form SI-12, "Certificate of Workers' Compensation Self-Insurance." The VENDOR'S Group Self-Insurance Administrator will send this form to the CITY at the VENDOR'S request.

➤ IF THE VENDOR IS NOT REQUIRED TO CARRY COVERAGE, submit Form CE-200, "Certificate of Attestation of Exemption from New York State Workers' Compensation and/or Disability Benefits Insurance Coverage." This form and the instructions for completing it are available from the link below.

**DISABILITY BENEFITS REQUIREMENTS**: To assist the State of New York and municipal entities (the CITY) in enforcing WCL Section 220(8), business entities (the VENDOR) seeking to enter into contract with municipalities (the CITY) MUST provide <u>ONE</u> of the following forms to the municipal entity (the CITY) it is entering into a contract with:

- ➤ IF THE VENDOR IS REQUIRED TO CARRY COVERAGE AND HAS AN OUTSIDE CARRIER, submit Form DB-120.1, "Certificate of Disability Benefits Insurance." The VENDOR'S insurance carrier will send this form to the CITY at the VENDOR'S request.
- ➤ IF THE VENDOR IS REQUIRED TO CARRY COVERAGE AND IS SELF INSURED, submit Form DB-155, "Certificate of Disability Self-insurance." The VENDOR must call the Workers Comp. Board's Self-Insurance Office at (518)402-0247.
- ➤ IF THE VENDOR IS NOT REQUIRED TO CARRY COVERAGE, submit Form CE-200, "Certificate of Attestation of Exemption From New York State Workers' Compensation and/or Disability Benefits Insurance Coverage." This form and the instructions for completing it are available from the link below.

Form CE-200 and the instructions for completing the application and obtaining the form are available on the New York State Workers' Compensation Board's website,

www.wcb.state.ny.us, under the heading "Common Forms." Business entities without access to a computer may obtain a paper application for the CE-200 by writing or visiting the Customer Service Center at any District Office of the Workers' Compensation Board. However, business entities using the manual process may wait up to four (4) weeks before receiving a CE-200. Employees of the Workers' Compensation Board cannot assist business entities in answering questions about this form. Please contact an attorney if you have any questions regarding Form CE-200. However, if you have questions regarding workers' compensation coverage requirements, please call the Bureau of Compliance at (866) 546-9322.

\*NOTE: ACORD forms are NOT acceptable proof of New York State Workers'
Compensation or Disability Benefits Insurance Coverage. The manner of proof related to
Workers' Compensation and Disability Insurance is controlled by New York State Laws,
Rules and Regulations.

#### **COMMERCIAL GENERAL LIABILITY INSURANCE:**

The VENDOR shall take out and maintain during the life of this Agreement, such bodily injury liability and property damage liability insurance as shall protect it and the CITY from claims for damages for bodily injury including accidental death, as well as from claims for property damage that may arise from operations under this Agreement, whether such operations be by the VENDOR, by any subcontractor, or by anyone directly or indirectly employed by either of them. It shall be the responsibility of the VENDOR to maintain such insurance in amounts sufficient to fully protect itself and the CITY, but in no instance shall amounts be less than those set forth below. The amounts set forth below establish the minimum acceptable levels of coverage.

Bodily Injury Liability Insurance in an amount not less than TWO MILLION AND 00/100 (\$2,000,000.00) DOLLARS for each occurrence and in an amount not less than TWO MILLION AND 00/100 (\$2,000,000.00) DOLLARS general aggregate.

Property Damage Liability Insurance in an amount not less than TWO MILLION AND 00/100 (\$2,000,000.00) DOLLARS for each occurrence and in an amount of not less than TWO MILLION AND 00/100 (\$2,000,000.00) DOLLARS general aggregate.

#### OTHER CONDITIONS OF COMMERCIAL GENERAL LIABILITY INSURANCE:

- 1. Coverage shall be written on Commercial General Liability form.
- 2. Coverage shall include:
  - A. Contractual Liability
  - B. Independent Contractors
  - C. Products and Completed Operations
- 3. The City of Kingston, located at P.O. Box 1627 in Kingston, New York, 12402, shall be added to the Commercial General Liability policy as an "Additional Insured" and this insurance shall be primary and non-contributory with any other valid and collectable insurance.

#### **AUTOMOBILE LIABILITY INSURANCE:**

Automobile Bodily Injury Liability and Property Damage Liability Insurance shall be provided by the VENDOR with a minimum Combined Single Limit (CSL) of **TWO MILLION AND 00/100 (\$2,000,000.00) DOLLARS.** 

#### OTHER CONDITIONS OF AUTOMOBILE LIABILITY INSURANCE:

- 1. Coverage shall include:
  - A. All owned vehicles
  - B. Hired car and non-ownership liability coverage
  - C. Statutory No-Fault coverage

#### PROFESSIONAL LIABILITY INSURANCE (e.g. MALPRACTICE INSURANCE)

[ ] If this box is checked, Professional Liability Insurance shall be provided by the VENDOR as follows:

Professional Liability Insurance in an amount not less than TWO MILLION AND 00/100 (\$2,000,000.00) DOLLARS.

#### ADDITIONAL CONDITIONS OF INSURANCE:

1. The VENDOR shall submit copies of any or all required insurance policies as and when requested by the CITY.

#### **CERTIFICATE OF INSURANCE:**

The VENDOR shall file with the CITY CLERK'S OFFICE, prior to commencing work under this Agreement, a Certificate of Insurance.

- 1. The Certificate of Insurance shall include:
  - A. Name and address of Insured
  - B. Issue date of certificate
  - C. Insurance company name
  - D. Type of coverage in effect
  - E. Policy number
  - F. Inception and expiration dates of policies included on the certificate
  - G. Limits of liability for all policies included on the certificate
  - H. "Certificate Holder" shall be the City of Kingston, P.O. Box 1627, Kingston, New York 12402.
- 2. If the VENDOR'S insurance policies should be non-renewed or canceled, or should expire during the life of this Agreement, the CITY shall be provided with a new certificate indicating the replacement policy information as requested above. The CITY requires thirty (30) days prior written notice of cancellation [fifteen (15) days for non-payment of premium] from the Insurer, its agents or representatives.

## Section II

#### **General Provisions**

#### I Authority

The Central Purchasing Department is authorized to execute the Procurement Policy as it is prescribed in chapter 103 of the city code (Refer to Section 2) that was adopted by the common Council on September 1, 1992

#### II Purpose

The purpose of the Central Purchasing Department is to centralize all purchases of supplies, materials, equipment and services necessary to operate the government of the City of Kingston in a sound, professional and businesslike manner.

#### III Purchasing Procedures

The following procedures are to be followed when a given supply, material, piece of equipment or service is needed.

- 1) The requisitioning department shall complete and sign a Purchase Request (PR) form; which shall include sufficient data and background to allow for the preparation of a purchase order by the Purchasing Agent. After the particular department head or authorized official approves the purchase, a signed PR is forwarded to Central Purchasing, and the requisitioning department shall also retain a copy.
- 2) The requisitioning department shall prepare all specifications according to their needs. The PR shall then be reviewed by the Purchasing Department. A determination in accordance with the city code and New York State General Municipal Law (Refer to Section 3) is then made whether or not the particular requisition will require the receipt of formal bids. The requisitioning department shall be notified of the decision.

#### IV The Bidding Process

Competitive bidding is required for the purchase of commodities or groups of commodities with an anticipated value of \$20,000 or more and for non professional public works purchases with an anticipated value of more than \$35,000. The competitive bidding process ensures that all bidders receive the same information, and the bid award shall be made to the lowest responsible bidder. Once a determination is made that a particular requisition for a purchase, service or public works project meets the required threshold for a public bid the Purchasing shall then commence the bidding process.

As authorized by New York General Municipal Law 103, purchase contracts (including contracts for service work, but excluding any purchase contracts necessary for the completion of a public works contract pursuant to article eight of the Labor Law) may be awarded on the basis of best

value, as defined in section 163 of the State Finance Law and as authorized in section 103 of the General Municipal Law, to a responsive and responsible offeror. When the bid specifications state that the bid will be awarded on the basis of "best value," the specifications will also include the criteria that will be used to award the bid. In assessing best value when awarding the purchase contract, non-price factors can be considered. Non-price factors can include, but are not limited to, environmental benefits, energy efficiency, reliability of a product, efficiency of operation, difficulty/ease of maintenance, useful lifespan, ability to meet needs regarding timeliness of performance, and experience of a service provider with similar contracts. The basis for a best value award, however, must reflect, whenever possible, objective and quantifiable analysis. Such basis may also identify a quantitative factor for offeror's that are small businesses or certified minority- or women-owned business enterprises as defined in subdivisions one, seven, fifteen and twenty of section 310 of the Executive Law.

Planning and gathering information is vital. To achieve the best results sufficient lead-time should be built into the procurement process to permit adequate planning, specification writing, bidding, vendor selections, documentation, etc. Departments should allow sufficient time for the Purchasing to review product specifications and/or scopes of work and complete the bid or proposal documents. Additional time will be needed for bids and requests for proposals (RFP's) where the resulting contracts require the approval of the Mayor's Office or the Common Council.

Each bid or RFP shall be numbered before being published.

• Advertisements for public bids and RFP's shall be published in the official City newspaper as designated by the Common Council.

Bids and RFP's may also be published on the Empire State Purchasing Group (ESPG) website where they'll be available for viewing and down loading.

Purchasing will issue bid or proposal specification packages to vendors/contractors at the advertised location, or the vendors/contractors may download them from the ESPG website. Bid or proposal packages may also be sent to vendors/contractors via First Class Mail.

All bid or proposal specification packages picked up at Purchasing or sent out from Purchasing are recorded in the bid file. The ESPG website maintains a record of all firms who download the bid or proposal specification documents from the website.

#### A. Developing Bid Specifications

Purchasing writes a bid using the department's list of specifications as the specific criteria against which vendors' are evaluated. These specifications must be absolutely clear to all potential bidders. The bid will be awarded to the lowest cost supplier to meet all of the department's needs, exactly as it was defined by the department in the specifications.

Departments will not be allowed to add or delete requirements after the bids open; the evaluation will be based solely on the requirements set forth in the bid. During the bid process, the vendors

must be absolutely certain they are all considering the same thing. The vendor needs to offer the appropriate product at the right price.

A good bid specification should do four things:

- Identify minimum requirements;
- Allow for competition;
- List reproducible test methods to be used for testing compliance with specifications; and
- Provide for an equitable award at the lowest possible cost.

#### 1. Brand Names

Brand names can be used in a bid specification. If you supply Purchasing with a brand name, the Purchasing Agent will generally specify, "brand name or equal" on the bid request for quote. A brand name gives the parties involved an idea of what type and quality of product you require. In many cases, several distributors can supply a given brand. You still must address the salient characteristics, and important features or requirements. Also define the form, function, and utility of the item or service. Since no two brands are identical in all respects, describe in which respects you need any product offered to be equivalent. Make it clear at the outset what you consider "equivalent" to be.

#### 2. Use of Vendor Specifications

Only departments are qualified to know exactly what their respective needs are. Avoid turning the job over to a vendor. Vendors' literature is written to describe and promote their products. It is their job to sell their company's product and it is to their benefit to emphasize the uniqueness of their product both verbally and in their product literature.

By copying a vendors' literature rather than writing their own specifications, departments are likely to over-restrict the specifications to the point where only the vendor whose literature has been copied can meet them. This may reduce competition and result in higher costs.

Purchasing requests that departments write their specifications using their own thoughts and words. If Purchasing unknowingly issues a bid based on specifications supplied by a department that are from a specific vendor's literature, a competing vendor may challenge the bid or purchase decision, saying the requirements unfairly favored one vendor and restricted competition. The bids may need to be rejected (or the order canceled), and a new list of requirements developed to more accurately reflect the departments true needs. Delays can be avoided by spending quality time up-front writing your own, well-thought-out list of requirements.

#### 3. Avoid Over Specifying

Avoid writing down more that what you actually require to meet your operational needs. The more requirements you add, the more likely it is you will limit the number of vendors that can offer a product or service to meet them. Think about the use of a product that you need for a

service to your department and limit yourself to what actually makes sense in your particular setting.

#### B. Electronic Advertisement of Bids

In addition to public advertisement, Purchasing posts its Bids/RFPs/Quotes on the Empire State Purchasing Group (ESPG) website. Any vendor wishing to receive automatic notification must register on the ESPG website and pay a small fee for that service. Vendors who do not wish to have automatic notification may register for free to obtain access to downloading any document. Vendors who register for free have the responsibility of checking the ESPG website to look for business opportunities. Purchasing will no longer maintain lists of vendors for commodities or services. In order for specifications to be sent to any vendor, that vendor must first contact Purchasing by mail, email, or fax, requesting that the specifications be sent via regular mail or email. Vendors may pick up specification in person at the Purchasing Office during the business hours indicated in the notice of bid advertisement. Bid or proposal packages will not be "faxed" or sent via overnight carrier (Fed-X) under any circumstances.

# C. Bid Security

There are two different types of circumstances that may require bid securities.

- 1. PURCHASE OF GOODS OR SERVICE A percentage of the estimated bid is required as security and must be in certified check form and/or bid bond. The certified check and/or bid bond of the awarded vendor is held until Purchasing receives written notification from the requesting department head the bid items or services have been received. The bid security is then returned to the awarded vendor.
- 2. CAPITAL IMPROVEMENT or PUBLIC WORKS PROJECTS A percentage or fixed dollar amount bid security in the form of a certified check or bid bond is required. Bid security will be five percent of the total bid amount or a fixed dollar amount. Bid security will be returned once the required performance bonds have been received and the contracts are fully executed.

#### D. Performance Bond

Performance bonds shall be required when bidding capital improvement or public works projects. Bidders shall be required when bidding capital improvement or public works projects. Bidders are required to submit their performance bonds before or at the time that they sign a contract. This bond will ensure that the bidder fully completes its performance requirements for the municipality between the date of award and the date of completion stated in the contract.

# E. Prevailing Wages

Prevailing wages consist of pay scales that have been bargained for by various unions throughout The State of New York, and are set by the NYS Department of Labor. Vendors must pay these rates to those employees who work on public works projects in any municipal building. These wage rates apply regardless of the dollar amount of the contract. It is extremely important to

make sure that bidders/proposers understand that prevailing wages apply for any public works project in City buildings regardless of the dollar value of the contract.

#### F. Addendums

As stated in the Request for Bid terms and conditions, "only formal, written addenda can alter the bid specifications." When a discrepancy, ambiguity, or omission is revealed, Purchasing will issue an addendum to clarify the bid requirements. The addendum is sent via fax and/or US Mail to all vendors that have picked up or were mailed bid packages, and the addendum is also posted on the HVMPG website. The first addendum will be labeled "Addendum #1". Subsequent addendums issued will be sequentially labeled.

Purchasing will make every effort to ensure that all vendors of record receive addenda.

The addendum procedure will also be used to extend the bid date where additional time is necessary to give the vendors/contractors sufficient time to submit a responsible bid.

#### G. Receipt of Bids

Vendors or contractors must mail, express, or otherwise physically deliver sealed bids to the Purchasing Department office on or before the bid deadline specified in the legal advertisement. The Purchasing Agent shall maintain a bid receipt log; the purpose of which is to record when, and by what method each bid was received. No bids are accepted after the bid deadline. Those received after the bid deadline will be returned to the sender unopened. The best practice is to refuse delivery of any late bids. However, if a currier delivery of a late bid is inadvertently received then the late bid shall be returned to the prospective bidder in the original unopened envelope along with a letter explaining that their bid was late and cannot be accepted.

No "fax" machine transmission or other electronically submitted bids will be accepted under any circumstances. All bids are kept in a secure location.

Except by issuing an addendum, the bid opening time and date may never vary once they are set.

At the public bid opening the Purchasing Agent shall supply a bid opening attendance form; all representatives from the prospective bidders shall be required to sign in along with the representative from the requisitioning department and the Purchasing Agent. Any member of the general public that attends the bid opening merely for the purpose of observation is not required to sign in and their signature shall not be requested.

#### H. Bid Recommendation and Award Process

After the bids are opened the Purchasing Agent shall prepare a bid tabulation of the bids that were received. The tabulation shall be forwarded to the Mayor, Comptroller and the head of the requisitioning department. For the purpose of review the requisitioning department head will also receive a copy of all the bids received. The department shall review the bids and send a memorandum of their recommendation or rejection to Purchasing. If the lowest responsible

bidder is not recommended, then a detailed written explanation from the department head must be attached. The Purchasing Agent will review the bids and department recommendation, and, if necessary, contact Corporation Counsel to clear up any legal technicalities and then will approve or disapprove the department's recommendation.

If a contract is required for an individual department, the department head must submit the package with recommendations to Corporation Counsel for appropriate contract review, drafting, and approval. All contracts must be approved by Corporation Counsel and by the Mayor. After approval for the contract is granted, Purchasing will process the necessary notice of award or purchase order. When the award process is finalized, the entire bid package becomes a permanent file in Purchasing.

### I. Requests for Proposals (RFP)

An RFP is a competitive process for choosing an individual or firm with which to contract for services. The contract is awarded based on factors such as cost, qualifications, experience and demonstrated ability, and not necessarily to the proposer with the lowest price. These guidelines are for the development, solicitation, evaluation, and award of RFP's consistent with the applicable laws and regulations of the City of Kingston. Generally, a RFP is to be used as a procurement vehicle when the end-user does not have a pre-defined product specification or service requirement, but rather a set of outcomes or deliverables needed to meet the project objective(s). A RFP allows responding proposers to use their best resources to propose solutions that meet the project objective(s).

A thorough, well written RFP will help ensure that meaningful and responsive proposals will be received and that the desired ends for the project will be achieved. The RFP must provide the offeror with a clear, unambiguous statement of work for the project, the rules for submitting responsive proposals, a detailed statement of the requirements and goals of the project, instructions on the preparation of the proposal, and the method and criteria for proposal evaluation.

#### RFP Administration and Process

## 1. RFP Development

Purchasing shall work with the requesting department in the development and review of the RFP. The department shall be given a final draft of the RFP for approval before the notice has been advertised.

The evaluation team, evaluation criteria, and evaluation weights shall be determined prior to solicitation. The weight for each evaluation criteria item shall be determined by the evaluation team with the advice of purchasing prior to the solicitation. The weight shall be based on a percentage where the combined weights for all the evaluation criteria shall equal 100%.

#### 2. Forming a RFP Development Team

Assembling a competent development team at the outset of the process is essential. RFP development team members should be carefully selected on the basis of their individual skills and potential contributions. The team should consist of staff members from the department that have an interest or expertise in the services to be procured. The team should be given sufficient time and resources to participate in the planning and implementation process.

#### 3. Forming the Evaluation Team

Prior to solicitation, the requesting department shall form an "evaluation team" of knowledgeable personnel to evaluate and recommend an award of the RFP. It should be clear to evaluation team members from the outset that their duties will require significant time and effort.

There is no restriction as to how many people there may be on the evaluation team. It is suggested that a minimum of three individuals be considered and the team should be diverse with expertise and knowledge of the product or service being procured.

Each Evaluation Team member will be provided with the RFP guidelines and a copy of the RFP for review prior to commencement of the evaluation process.

## 4. Purchasing's Role

Purchasing's experience, influence, and consistency are critical to the successful completion of the RFP process. Purchasing usually will not serve as a scoring member of the evaluation team, but shall perform the following responsibilities:

- Support department staff in drafting the RFP;
- Manage the RFP process;
- Instruct the proposal evaluation team regarding the RFP process, the terms of the subject RFP, and the evaluation process detailed in the RFP so that team members understand the RFP process and their responsibilities in it;
- Manage the proposal evaluation process;
- Oversee the review of technical proposals for responsiveness to mandatory requirements;
- Conduct and coordinate any oral presentations and written clarifications with proposers;
   and
- Maintain the project file during the RFP process.

In the event of any protests, or appeals related to and RFP; it shall be Purchasing's responsibility to work with the Corporation Counsel's Office and provide them with the full record of the procurement process. Such actions may or may not center on the activities of the evaluation team. However, it is not uncommon for a protestor to review the scoring of the evaluation team. It is essential that evaluators work hard to score the proposers in a consistent and explainable manner.

#### 5. Role of the Evaluators

- Evaluators are instructed not to discuss any part of the proposals outside the evaluation team members:
- For uniformity in scoring, the evaluators are to use the evaluation form supplied by Purchasing;
- All scores must be supported by rational and sufficient documentation to substantiate the evaluators' judgment;
- A team leader, usually from Purchasing, should be established to serve as a proctor for all meetings of the evaluation team, and keep records of all evaluation discussions, forms, scoring and recommendations.
- The team as a whole will discuss the findings of each member, and develop a composite score for each proposal after the evaluators have evaluated the proposals separately. If it is apparent that one or more of the evaluators' scores differ greatly from the majority, the team should discuss the situation to be sure the criteria was clear to all. If an evaluator feels at this point that he did not understand the criteria or did not understand the proposal, he/she may, at his/her discretion, revise the evaluation. All evaluation forms are turned into Purchasing to become part of the public record.

Do's and Don'ts for evaluators:

Do's

#### Don'ts

Do evaluate each proposal independently, then as a team.	Don't confer with the other team evaluators concerning a particular proposal until after you have first evaluated it independently.
Do record the detailed rationale for scoring each proposal.	Don't use vague or contradictory statements in your evaluation rationale.
Do ask Purchasing for guidance with any question you may have.	Don't discuss the evaluation scores with non-team evaluators prior to an award being made. If you get an inquiry from an offeror, your response should only indicate that you are in the "evaluation process." Any further questions should be directed to Purchasing.
	Don't assume. If you have a question, please ask.

#### 6. Conflict of Interest

A conflict of interest exists whenever there is a situation in which an evaluation team member, advisor or consultant may have a financial or other interest or prejudice through current or past association or relationship with any responding offeror. Any individual who believes a potential conflict of interest exists must inform Purchasing immediately. The Purchasing Agent will contact the Corporation Counsel's Office for an opinion if the Purchasing Agent deems it necessary to do so.

#### 7. RFP Solicitation Phase

Legal Notices for RFP's shall be published in the official newspapers of the City of Kingston. RFP specifications may be obtained directly from the Purchasing Office. Additionally, RFP specifications may be available for downloading directly from the HVMPG website.

#### RFP Layout and Content

The layout and content of all RFP's will include information and requirements from both the department and from Purchasing. Some sections of the RFP's will be the primary responsibility of the department while some sections will include standard language from Purchasing. While RFP's will vary from project to project, they will typically follow a basic outline:

- 1. Background Information
- 2. Objectives and Technical Requirements (Scope of Work)
- 3. Cost/Budget Proposal Requirements
- 4. Contractual Terms and Conditions
- 5. Administrative Information
- 6. Proposal Format and Content
- 7. Proposal Evaluation Criteria
- 8. Any relevant attachments provided by the department

The department will be primarily responsible for developing the background information, objectives and technical requirements (scope of work), cost/budget proposal requirements and evaluation criteria. The department is also responsible for any attachments to the RFP that may be required.

Purchasing will provide the language for the contractual terms and conditions, administrative information (e.g., contact and pre-bid conference information), proposal format and content (e.g., required proposal sections and their order).

#### 1. Background

This section of the RFP contains background information for those interested in responding to the RFP (hereinafter "proposers"). Background information should include a description of the function of the department for which the services are required, a fairly detailed explanation of why the services are needed, a description of the method or system presently employed (including its deficiencies), the staff and resources available, and the objectives of the department. This is a reasonably brief summary of the existing problem and the approach to a solution preferred by the department. The details of tasks are reserved for the scope of work section. For human services RFP's, any current data and demographic information on the target population of utilization of services should also be included here.

2. Objectives and Technical Requirements – Scope of Work (SOW)

This is a detailed description of the work to be performed by the proposer. A well-written SOW enhances the opportunity for all potential proposers to compete equally for City projects and serves as the standard for determining if the proposer meets the stated performance requirements. The SOW should specify in clear, understandable terms the work to be performed by a proposer. Preparation of an effective SOW requires both an understanding of the services that are needed to satisfy a particular requirement and an ability to define what is required in specific, performance-based, quantitative terms. A SOW prepared in explicit terms will enable proposers to clearly understand the City's needs. This facilitates the preparation of responsive proposals and delivery of the required services while shifting the responsibility for preparing the SOW from the City to those responding to the RFP.

Any technical requirements that proposers must meet as an organization or comply with in their proposed program should be detailed in this section. This section should also include any regulatory or legal requirements that must be followed.

The department will need to develop the objectives that the selected proposal will be expected to accomplish. Note: Objectives are not simple benchmarks or milestones (e.g., X number of vehicles serviced per month). They should be outcomes you are looking to achieve (e.g., reduce by X% the number of vehicles with lost service hours).

#### 3. Cost/Budget Proposal Requirements

The department requesting the RFP will be responsible for the details in this section, although some language will be standard in all RFP's and will be provided by Purchasing. You should describe the form and cost breakdown that you will require for this particular project. If you will be attaching a budget form for proposers to complete, you should indicate that here. You may also want to repeat here any funding information that you provided in the previous background or objectives/requirements sections.

#### 4. Evaluation Criteria

Proposers will need to know the criteria that they will be judged upon. Evaluation criteria should be carefully developed, well-thought out and should provide a comprehensive array of qualities on which to judge the proposers. Avoid multiple criteria that are similar to one another, or criteria that can be ambiguous or unclear. Criteria should be chosen and weighted based upon their importance to the project and your mission and as a factor in successfully meeting your project objectives. You should not include criteria that are not relevant or important to the project.

#### RFP Proposer-City Communication/Contact

#### 1. Proposer Questions and/or Inquiries

Once the legal notice has been published, and the RFP's have been distributed, all proposer questions should be directed to Purchasing in writing. Under no circumstances should a department answer hypothetical or speculative "what if" questions.

### 2. Pre-Proposal Conferences

Based upon the scope and technical requirements of a RFP, a pre-proposal conference may be necessary. If a pre-proposal conference is conducted, modifications to the RFP may result. The pre-proposal conference provides an opportunity to:

- Review the requirements
- Facilitate a clear understanding of the scope of work; and
- Promote competition.

The pre-proposal conference is a meeting of potential respondents, Purchasing, and the requesting department's technical representative. A sign-in sheet will be distributed to collect the attendee names, company names, and telephone numbers. Some questions are answered immediately, while others may require additional analysis. For questions requiring additional analysis, Purchasing will indicate to the attendees that there will be a response in writing made in a timely manner before the scheduled opening, or of necessary, the opening date will be rescheduled. All questions will be addressed in a subsequent addendum.

#### 3. Addendum

If needed, an addendum to the RFP may be issued to correct any inconsistencies in the RFP, revise elements of the RFP, and/or respond to inquiries by potential respondents. Purchasing will be responsible for coordination of the subject matter and for issuing the addendum. The addendum is sent to all vendors who possess a copy of the RFP.

#### Post RFP Deadline and Evaluation

#### 1. RFP Closing

After the proposal due date and time, names of the respondents are released. No other information is given until the City has a signed contract with the awarded proposer.

#### 2. RFP Evaluation

After the RFP has closed, Purchasing will distribute copies of all responses to the requesting department, with the original responses kept in Purchasing's file. The requesting department shall distribute copies of all responses, along with the scoring matrix, to the identified evaluation team. Each team member is to score all proposals against the evaluation criteria identified in the RFP specification.

Each evaluation team member should provide written justification/explanations for each score given under each criterion. When all evaluation team members have completed their scoring, the scores shall be collected by the team leader for tabulating the results, and identifying the top rated proposer(s) for award consideration.

#### 3. Oral Presentations

Oral presentations are used to clarify or verify the proposer's written proposal and should be used when appropriate. They may be restricted to only those proposers with the highest scores after the initial evaluation of all proposals. Purchasing, in coordination with the requesting department, shall develop discussion points and questions for the proposers to address during their presentations. All proposers will be afforded equal time for their presentations.

All members of the evaluation team should be present for each presentation. Details of competing proposals should not be discussed during presentations. The proposer's presentation and answers to the evaluation team's questions may enhance the proposer's score in the evaluation areas of the RFP. The evaluation ream may re-evaluate and make changes to the scores of the proposers based on the information received from the presentations.

#### 4. RFP Award Phase

After the responses to the RFP have been evaluated and tabulated, or re-evaluated after oral presentations, the department head shall make a formal written recommendation to Purchasing. Attached to the recommendation shall be the scoring matrix with supporting documentation justifying why the successful proposer was selected.

Purchasing will issue a Notice of Award to the highest scoring proposer. The department head shall process contract approval through the City's Corporation Counsel's Office.

## V Vendor Lists

Purchasing shall no longer maintain a vendor list for the procurement of either commodities or services. Purchasing regularly posts Bids, RFPs, and opportunities for Quotes on the Empire State Purchasing Group (ESPG) website. Any vendor wishing to receive automatic notification must register on the ESPG website and pay a small fee for that service. Vendors who do not wish to receive automatic notification may register for free to obtain access to downloading any document. Vendors who register for free have the responsibility of checking the ESPG website to look for business opportunities.

#### VI Request for Price Quotations

The Purchasing Agent shall prepare and seek price quotations based on the specifications provided by the requisitioning departments. Methods for obtaining quotes shall include but not be limited to telephone quotes, written quotes faxed quotes or online Request for Quotes (RFQ).

The purchasing agent shall receive and evaluate all price quotations; the selection of a vendor shall then be made. However, in the event of a technical or specialized purchase or where uncertainty remains the head of the requisitioning department shall be notified and be required to assist the buyer in vendor selection.

### VII Emergency Procurements

Section 103(4) of GML sets forth an exception to bidding requirements for emergency situations and provides as follows:

"Notwithstanding the provisions of subdivision one of this section, in the case of a public emergency arising out of an accident or other unforeseen occurrence or condition whereby circumstances affecting public buildings, public property or the life, health, safety or property of the inhabitants of a political subdivision or district therein, require immediate action which cannot await competitive bidding, contracts for purchase or public work or the purchase of supplies, material or equipment may be let by the appropriate office, board or agency of a political subdivision or district therein."

Accordingly, the following three basic statutory criteria must be met in order to fall within the emergency exception:

- 1. The situation must arise out of an accident or unforeseen occurrence or condition;
- 2. Public buildings, public property, or the life, health, safety or property of the City's inhabitants must be affected;
- 3. The situation must require immediate action that cannot await competitive bidding. Even when a governing board passes a resolution that a public emergency exists, the public interest dictates that public purchases are made at the lowest possible cost, seeking competition by informal solicitation of quotes or otherwise, to the extent practicable under the circumstances.

The Office of the State Comptroller has suggested that, to meet these criteria, there generally must be present, immediate and existing condition that is creating an "imminent danger to public or private property or the life, health or safety of the municipality's residents which makes a further delay in action occasioned by compliance with competitive bidding requirements unwarranted" (1981 Opns St Comp, No. 81-224, P 241). Further, in as much as GML Section 103(4) provides that the emergency must arise out of an accident or unforeseen occurrence, it is doubtful that a local government may invoke the emergency provisions in a situation that is the result of inaction or dilatory behavior on the part of officials and which therefore, could have been foreseen (1978 Opns St Comp No. 78-780, unreported; see also, Rodin v. Director of Purchasing, 38 Misc. 2<sup>nd</sup> 362, 238 N.Y.S.2d 2 (1963)).

Note that even in an emergency situation, it is in the public interest that purchases be made at the lowest possible cost (<u>Orange Paint v. Scaramuccia</u>, 59A.D. 2d 894, 399 N.Y.S. 2d 52). Thus, the political subdivision should seek competition by informal solicitation of quotes or otherwise, to the extent practicable under the circumstances.

The law cannot be circumvented by a declaration of an emergency that is caused by lack of planning on the part of the department. A "sudden" emergency arising from the gradual

deterioration of a piece of equipment or an out-of-stock condition of a routine supply item, will not withstand the legal scrutiny.

The requesting department should contact the Purchasing Agent for the determination that the situation qualifies as an emergency. If the Purchasing Agent deems it necessary or prudent, he/she will contact Corporation Counsel for an opinion.

When circumstances support an emergency purchase, the requesting department should, with Purchasing's assistance, attempt to locate a source for the goods or services. An attempt should be made to obtain the lowest price from a vendor or contractor who will best meet the requirements. When the supplies and the price have been established, the department head or designee will call Purchasing for emergency purchase procedures. A written determination of the basis for the emergency and the selection of the particular supplier shall be included in the procurement file. As soon as practicable, the requisitioning department shall provide to Purchasing a full record of the emergency procurement action. This record shall document what the circumstances and rationale were for pronouncing a lawful emergency situation, while also explaining what the basis was for selecting the particular vendor. The requisitioning department shall complete the Emergency Procurement Worksheet (found in the Appendix) and submit it along with the Procurement Request. The Emergency Procurement Worksheet shall be included and retained in the procurement file.

The Mayor has the ultimate power to designate an "emergency purchase" or "emergency project," and may waive normal bidding requirements. If the emergency designation is approved and certified by the Mayor, the requesting department will submit all original backup information, such as the vendors' or contractors' proposed contracts or proposals, quotations, letters, etc. to Purchasing for its records.

#### VIII Purchase Orders

Purchase Orders shall be required for procurements of \$1000 or more; employment of the Procurement Card (P-card) shall be the preferred method for processing transactions of lesser amounts.

The Purchasing Agent shall prepare all purchase orders and send copies to the vendors. A copy of the purchase order will be forwarded to the requisitioning department. The Purchasing Department shall keep and maintain a copy of the purchase order along with a signed PR from the requisitioning department.

Blanket Purchase Orders – When a particular department frequently makes small purchases from the same vendor several times a month it is more efficient to issue a single blanket purchase order to the vendor rather than to continuously issue multiple purchase orders.

Procurement Cards - The City recognizes that the use of procurement cards is a practical alternative to the use of purchase orders for high-volume, low-value procurements. The purpose of the procurement card program is to streamline and simplify the requisitioning, purchasing, and

payment process for small dollar transactions of \$1,000 or less. For additional procedural details please refer to Section VI of this manual.

# A. Purchase Order Exceptions:

There are certain expenditures for which the NYS Comptroller has determined that the processing of a purchase order is unnecessary:

- 1. Contracts for personal services. Any encumbering should be on the basis of <u>written</u> contracts.
- 2. Employee expenses such as conference expenses, mileage and other reimbursable expenses in the performance of day-to-day duties.
- 3. Reimbursement of petty cash funds.
- 4. Utility bills.
- 5. Service contracts for a fixed monthly or annual amount (May be encumbered on the basis of the written contract).
- 6. Interdepartmental charges (water department billing to recreation; fire department billings for fire alarm systems, etc.)
- 7. Medical examinations.
- 8. Legal notices.
- 9. Claims for food for prisoners being transported.
- 10. Postage meter costs.

#### IX Delivery

The requisitioning department shall receive and inspect the delivery of all items. Any errors or damages shall be reported to the Purchasing Agent. Immediate notification shall then be made to the particular vendor. Requisitioning departments shall also bring to the attention of the Purchasing Agent any consistent and unresolved problems with any vendor

#### X Payments

All invoices will be sent to the requisitioning department. Upon verification of price, accepted delivery and terms, original invoice with a purchase order voucher attached will be processed for payment by the requisitioning department. This paperwork will then be sent to the Comptroller's Office for payment.

### XI Sole Source Procurements

- A) A contract may be awarded without competition when the Purchasing Agent determines in writing, after conducting a good faith review of available resources that there is only one source for the required commodity, supply, service or construction item. The Purchasing Agent shall conduct negotiations, as appropriate, as to price, delivery and terms. A record of sole source procurements shall be maintained as a public record, and shall list each supplier's name, the amount and type of each contract, a listing of the item(s) procured under each contract, and the purchase order number of each contract file.
- B) In determining whether procurement qualifies as a sole source, Purchasing and the Department requesting the procurement shall show, at a minimum:
  - (1) The unique benefits to the City of the item as compared to other products available in the marketplace;
  - (2) That no other product provides substantially equivalent or similar benefits as compared to other products available in the marketplace;
  - (3) That there is no possibility of competition, as from competing dealers or distributers.

# XII Cancellation of Invitations for Bids or Request for Proposals

An invitation for bids, a request for proposal, or other solicitation may be cancelled, or any or all proposals may be rejected in whole or in part as may be specified in the solicitation, when it is for good cause, and in the best interests of the city. The reasons therefore shall be made part of the contract file. Each solicitation issued by the city shall state that the solicitation may be cancelled and that any bid or proposal may be rejected in whole or in part for good cause when in the interests of the city. Notice of cancellation shall be sent to all businesses solicited. The notice shall identify the solicitation, explain the reason for cancellation and, where appropriate, explain that an opportunity will be given to compete on any resolicitation or any future procurement of similar items. Reasons for rejection shall be provided upon request by unsuccessful bidders or offerors.

## XIII Inter-Municipal Procurements

Purchases of materials, equipment, supplies and or services through the NYS Office of General Services (OGS) may be exempt from competitive bidding or subject to a modified competitive bidding process. If a department's procurement item or service is available under an OGS contract, the department must review the OGS contract to determine the possible bidding requirements. Purchasing can assist with this determination if need be and the Purchasing Agent has the discretion to require competition in this area.

Procurements under contracts from NYS Counties are not subject to competitive bidding. (GML § 103(3))

### XIV Procurements From Preferred Sources

New York State Finance Law, §162, provides that procurements from certain "preferred sources" are exempt from competitive bidding. Pursuant to this law and as determined by the Purchasing Agent, procurements from the following entities may be exempt from competitive bidding:

- Commodities produced by the department of correctional services' correctional industries program (CORCRAFT).
- 2. Commodities and services produced by any qualified charitable non-profit-making agency for the blind approved for such purposes by the Commissioner of the Office of Children and Family Services.
- 3. Commodities and services produced by any special employment program serving mentally ill persons, which shall not be required to be incorporated, and for which is operated by facilities within the office of mental health and is approved for such purposes by the Commissioner of Mental Health.
- 4. Commodities and services produced by any qualified charitable non-profit making agency for other severely disabled persons approved for such purposes by the Commissioner of Education, or incorporated under the laws of the State of New York and approved for such purposes by the Commissioner of Education.
- 5. Commodities and services produced by a qualified veterans' workshop providing job and employment skills training to veterans, where such a workshop is operated by the United States Department of Veterans Affairs and is manufacturing products or performing services within New York State, and where such workshop is approved for such purposes by the Commissioner of Education.
- 6. Commodities and services produced by any qualified charitable non-profit making workshop for veterans approved for such purposes by the Commissioner of Education, or incorporated under the laws of New York State and approved for such purposes by the Commissioner of Education.

Departments must consult the Purchasing Agent for a determination as to whether a particular procurement qualifies under this exemption.

# XV True Leases

Equipment leases are not subject to competitive bidding if they meet the following criteria:

- 1. the term of the lease is less than the useful life of the equipment being leased; AND
- 2. the lease does NOT provide for a buy out and the end of the term.

The Purchasing Agent has the discretion to require competition in this area.

Leases of real property are not subject to §§103 or 104 of GML.

# XVI Procurements From Surplus Government Auctions

If they meet the City's needs, surplus or second-hand supplies, materials, or equipment from the state or federal government or any other political subdivision, district, or public benefit corporation, may be purchased without competitive bidding pursuant to GML §103 (6).

# Section III

# Review of Purchases; Determination of Bidding Requirements.

Every purchase to be made must be initially reviewed by the Central Purchasing Agent of the city to determine whether it is a purchase contract or a public works contract. Once that determination is made, a good-faith effort will be made to determine whether it is known or can reasonably be expected that the aggregate amount to be spent on the item of supply or service is not subject to competitive bidding, taking into account past purchases and the aggregate amount to be spent in a year. The following items are not subject to competitive bidding pursuant to § 103 of the General Municipal Law:

- (1) Purchase contracts under \$20,000 and public works contracts under \$35,000.
- (2) Emergency purchases.
- (3) Goods purchased from agencies for the blind or severely handicapped.
- (4) Goods purchased from correctional institutions.
- (5) Purchases under state and county contracts.
- (6) Surplus and secondhand purchases from another governmental entity.

The decision that a purchase is not subject to competitive bidding will be documented, in writing, by the individual making the purchase. This documentation may include written or verbal quotes from vendors, a memo from the purchaser indicating how the decision was arrived at, a copy of the contract indicating the source which makes the item or service exempt, a memo from the purchaser detailing the circumstances which led to an emergency purchase or any other written documentation that is appropriate.

# Requests for Proposals or Quotations; Exceptions.

All goods and services will be secured by use of written requests for proposals, written quotations, verbal quotations or any other method that assures that goods will be purchased at the lowest price and that favoritism will be avoided, except in the following circumstances:

- A. Purchase contracts over \$20,000 and public works contracts over \$35,000.
- B. Goods purchased from correctional institutions pursuant to § 186 of the Correction Law.
- C. Purchases under state contracts pursuant to § 104 of the General Municipal Law.
- <u>D.</u> Purchases under county contracts pursuant to § 103, Subdivision 3, of the General Municipal Law.

E. Purchases pursuant to § 103-6 of this chapter.

### **Methods of Purchase**

# A. PURCHASES OF GOODS/EQUIPMENT/COMMODITIES - \$20,000 OR LESS

UNDER - \$3,000	Awarded at the discretion of the Purchasing Agent.*	
\$3,001 - \$20,000	Minimum of three (3) quotes. Written, email or facsimile. Awarded at the discretion of the Purchasing Agent.*	
OVER \$20,000	Sealed, Public bid in accordance with GML §103	

If the required number of proposals or quotations cannot be obtained, the attempt made at obtaining them shall be documented and made a part of the procurement file. In no event shall the inability to obtain the proposals or quotation be a bar to the procurement.

# A. PURCHASES OF PUBLIC WORKS/SERVICES - \$35,000 OR LESS

"Public Works" relates to most service contracts, and is not limited to contracts for construction and building services.

UNDER \$10,000	Department should negotiate with the vendor.*
	Department may recommend Award.
	Contract Awarded at the discretion of the Purchasing Agent.
\$10,001 - \$35,000	Obtain three (3) written quotes/proposals.*
	Department may recommend Award.
	Contract Awarded at the discretion of the Purchasing Agent.
OVER \$35,000	Sealed, Public bid in accordance with GML §103

<sup>\*</sup>The Purchasing Agent may determine more stringent procurement requirements are in the best interest of the City.

A good-faith effort shall be made to obtain the required number of proposals or quotations. If purchasing is unable to obtain the required number of proposals or quotations, the Purchasing Agent will document the attempt made at obtaining the proposals. In no event shall the failure to obtain the proposals be a bar to the procurement.

<sup>\*</sup>The Purchasing Agent may determine more stringent procurement requirements are in the best interest of the city.

#### **Professional Services**

When procuring the services of accountants, lawyers, engineers, or any other profession that requires licensing, specialized skills and training, expertise, judgment, discretion, a relationship of personal trust or confidence, or a high degree of creativity in the performance of the services (as defined in the New York State case law or Opinions of the New York State Comptroller), the department must procure such services in accordance with the procedures below, unless otherwise directed by the Purchasing Agent. Questions as to whether or not the services may be considered "professional services" should be directed to the Purchasing Agent, who shall have the sole authority to make that determination. The Purchasing Agent may also consult with the Corporation Counsel office in this respect for advice in making a determination.

Department negotiates with the Firm and processes Contract
through Purchasing.
All contracts must be approved by the Mayor.
Department negotiates with the Firm and processes the Contract
through Purchasing.
Obtain three (3) quotes/proposals when possible. Although not
required, if it is determined to be in the best interest of the city, a
procurement action using the Request for Proposals (RFP)
method is allowable.*
All contracts must be approved by the Mayor.
A written Request for Proposals (RFP) is issued through
Purchasing. Refer to Section II page 19 for details of the RFP
process. In certain cases the Mayor may waive this requirement.
Purchasing shall document the method for each procurement
action. All contracts must be approved by the Mayor.

<sup>\*</sup>A good-faith effort shall be made to obtain the required number of proposals or quotations. If purchasing is unable to obtain the required number of proposals or quotations, the purchaser will document the attempt made at obtaining the proposals. In no event shall the failure to obtain the proposals be a bar to the procurement.

# **Section IV**

# PROCEDURES FOR HANDLING BIDDING PROTESTS and APPEALS

### I. Policy

It is the policy of the City of Kingston Purchasing Department to provide all bidders with an opportunity to administratively resolve complaints or inquiries related to bid solicitations or pending contract awards. City of Kingston Purchasing encourages bidders to seek resolution of complaints concerning the contract award process through consultation with the Purchasing Department. All such matters will be accorded impartial and timely consideration.

### II. Informal Complaints/Protests

It is strongly recommended that staff encourage, be receptive to and resolve issues, inquiries, questions and complaints on an informal basis, whenever possible. Information provided by any interested party should be fully reviewed by Purchasing Agent. As appropriate, our responses to the inquirer should indicate the existence of a formal protest policy available to them should the informal process fail to resolve the matter. Staff should document the subject matter and results of any informal inquiries.

#### III. Formal Protests

Bidders may file formal written protests. Final City determinations or recommendations for award generally may only be reconsidered in the context of a formal written protest.

Any potential bidder, who believes it has been aggrieved in the drafting or issuance of a bid solicitation, or by a pending contract award, may present to the City of Kingston Purchasing Department, a formal complaint and request for administrative relief concerning such action ("FORMAL PROTEST").

#### A. Submission of Protests:

1. Concerning Bid Documents: Formal protests which concern the drafting of bid solicitations must be received by City of Kingston Purchasing at least ten (10) business days before the date set in the solicitation for receipt of bids. If the date set in the solicitation for receipt of bids is less than ten (10) business days from the date of issue, formal protests concerning the bid document must be received by City of Kingston Purchasing at least twenty-four (24) hours before the time designated for receipt of bids.

Concerning Proposed Contract Award: Formal protests concerning a pending contract award must be received within ten (10) business days after the protesting party ("protester") knows, or should have known of the facts which form the basis of a protest.

- 2. A formal protest must be submitted in writing to City of Kingston Purchasing by mail, or facsimile transmission.
- 3. A formal protest must include:
  - (a) a statement of all grounds for disagreement with a City of Kingston Purchasing bid solicitation or procurement determination,
  - (b) a description of all remedies or relief requested, and
  - (c) all applicable supporting documentation.
- 4. Protests should be delivered to the City of Kingston Purchasing Agent at the following address:

#### City of Kingston Purchasing Department

420 Broadway Kingston, NY 12401 Facsimile: (845) 334-3944 Phone: (845) 334-3943

#### B. Review and Determination

- 1. Protests may be resolved through verbal or written correspondence, and/or either the protester or City of Kingston Purchasing may request a meeting to discuss a formal protest, at which time the participants may present their concerns. Where further formal resolution is required, the Purchasing Agent shall assign another City Official not involved in the procurement action to determine and undertake the resolution or settlement of any protest relative to bid solicitations or pending contract awards.
- 2. The Purchasing Agent will conduct a review of the records involved in the protest and create a memorandum summarizing the results of the review and her/his recommendation for resolution.
- 3. Acceptable Activity Prior to Final Determination: If a formal bid protest is received by City of Kingston Purchasing a final determination on the protest should be made prior to approval of the award. However, during the pendency of the protest, bid evaluation and review of the recommended award may continue to be conducted at the discretion of the Purchasing Agent.
- 4. <u>Notice of Decision:</u> A copy of the decision, stating the reason(s) upon which it is based and informing the protester of the right to appeal an unfavorable decision to the Purchasing Agent shall be sent to the protester or its agent within thirty (30) business days of receipt of the protest, except that upon notice to the protester

such period may be extended. The protest determination should be recorded and included in the Bid file.

5. The City of Kingston Purchasing Department reserves the right to waive or extend the time requirements for decisions and appeals herein prescribed when, in its sole judgment, circumstances so warrant.

The City of Kingston Purchasing Department will consider all information relevant to the protest, and may, at its discretion, suspend, modify, or cancel the protested procurement action including solicitation of bids or withdraw the recommendation of contract award prior to issuance of a formal protest decision.

If the City of Kingston Purchasing Department determines that there are compelling circumstances, including the need to proceed immediately with contract award in the best interest of the City, then these protest procedures may be suspended and such determination shall be documented in the Bid file.

# C. Appeals

1. Should the protester be dissatisfied with the protest determination, a written appeal therefrom may be directed to:

City of Kingston Mayor's Office 420 Broadway Kingston, NY 12401

- 2. Written notice of appeal of a determination regarding bid solicitations or a pending contract award must be received at the above address no more than fifteen (15) business days after the date the decision is sent. The decision of the Purchasing Agent shall be a final and conclusive agency determination unless appealed to the Mayor within such time period.
- 3. The Mayor shall hear and make a final determination on all appeals. The Mayor may designate a person or persons to act on his/her behalf.
- 4. A formal protest appeal may not introduce new facts unless responding to issues raised by the Purchasing Agent in the initial protest determination.

## D. Records Retention

All records related to bidder protests and appeals shall be retained for at least one (1) year following resolution of the protest. All other records shall be retained according to the Records Retention Policy in place at the time.

# Section V

# Procurement Card Program

PURPOSE
SCOPE
APPLICABILITY
BACKGROUND
RESPONSIBILITIES
AUDIT REQUIREMENTS
ASSIGNMENT AND CONTROL OF THE PROCUREMENT CARD
CARD HOLDER USE OF THE PROCUREMENT CARD
PROHIBIITED USE OF THE PROCUREMENT CARD
PROCEDURES FOR MAKING AND PAYING FOR PURCHASES
PROCEDURES FOR DISPUTES
REVIEW OF PURCHASES BY DEPARTMENTS
APPENDIX A – PROCUREMENT CARD PROGRAM FORMS

#### I. PURPOSE:

The purpose of the City Procurement Card Program is to improve efficiency and streamline the purchasing process of small dollar items, thereby reducing the volume of individual purchase orders and payments processed by the City to suppliers. This program allows the cardholder to purchase approved commodities and services costing \$1,000 or less, directly from City suppliers. Each purchasing card is issued to a named individual and is designated with "City of Kingston" clearly shown on the card as the Governmental buyer of goods and services. The Purchasing Agent and the City Comptroller will monitor the performance of the program.

The intent of the Procurement Card Program is to provide an efficient method of purchasing and paying for goods and services **costing \$1,000** or less. Exceptions to these limits may be allowed for emergency purchases, law enforcement extraditions, vendors who only accept credit cards as a form of payment, or particular vendors from whom it is impractical or unacceptably burdensome to receive signed vouchers, and for special contract incentives that provide the City with additional discounts. Any such exceptions shall be approved in advance and in writing, by both the City Comptroller and the Purchasing Agent. The use of procurement cards will:

- Reduce the need for petty cash accounts;
- Provide a better audit trail of low dollar purchases formerly made with Petty Cash;
- Reduce the cost of processing routine transactions;
- Decentralize purchasing authority for routine transactions up to \$1,000;
- Ensure purchasing card purchases are in accordance with the City's Purchasing Policy and Procedures;
- Provide for disciplinary action for misuse of the purchasing card;

Use of the card will obligate the City to make payment for the goods and services received. M&T Bank will bill the Comptroller's Office for all Purchases made during the billing period.

The Comptroller's Office will allocate the charges back to individual department accounts for purchases made using the department's cards.

#### II. SCOPE

This policy will be applicable to those City departments who have requested and have been approved to use procurement cards to purchase goods and services for specific expenditures incurred under conditions approved by this policy.

#### III. APPLICABILITY

This Policy applies to all agencies and departments within City government, with the exception of the Kingston Water Department. The policies and procedures provided herein are minimum standards. Departments may establish additional controls if necessary.

#### IV. BACKGROUND

The Purchasing Department has used various methods to accomplish the purchase of goods and services. The method of purchase requisitioning, has proven to be time consuming and costly. To promote operational efficiency and vendor acceptance the Purchasing Department and Comptroller's Office are initiating a Procurement Card program.

The Procurement Card system simplifies the procurement/disbursement process. Procurement responsibility is delegated to the ordering Department enabling an authorized cardholder to place an order directly with the vendor. When a purchase authorization is requested by the supplier at the point-of-sale, the Visa Procurement Card system checks the transaction against preset limits. Transactions are approved or declined (electronically) based on the Procurement Card authorization criteria established.

The authorization criteria may be adjusted periodically as needed and shall include, but is not limited to, the following:

- Card purchase limit as set by the Purchasing Office and City Comptroller
- Single purchase limit as set by the Purchasing Office and City Comptroller
- Approved Merchant Category Codes

The authorization process occurs through the electronic system that supports the Procurement Card processing services under the City's agreement with the bank.

### V. RESPONSIBILITIES

The following are the responsibilities of the individuals and City Departments involved in the Procurement Card program.

# 1) Cardholder and or Department Representative (Individual(s) designated by Department Head)

- Hold and secure procurement card issued to self
- Ensure availability of funds and proper account codes
- Order/receive materials and services
- Inspect all ordered goods and services, making sure there are no sales tax or backorders
- Collect, save sales receipts, and invoices
- Match receipts with monthly card statement
- Review monthly statements for validity of all transactions

- Process all billing statements in a timely manner
- Identify disputed charges
- Review monthly charges with supervisor
- Comply with all purchasing and procurement card policies and procedures.

### 2) Department Representative [Individual(s) designated by Department Head]

- Acts as the Department or Division contact & coordinator in matters pertaining to the Procurement Card Program
- Review monthly statement with cardholder
- Make sure there are no sales tax or back-orders
- Ensure availability of funds in proper account codes
- Approve the monthly statement authorizing charges
- Verify the appropriateness of account codes (i.e., Fund/Department/Cost Center /Object Code)
- Forward payment authorization, summarized reconciliation of statement(s) and supporting receipts to Department Head or Designee for review and signature, then forward to the Procurement Card Administrator
- Provides annual review/training on use of cards, as needed.
- Comply with all purchasing and procurement card policies and procedures

#### 3) Department Head

- Request Procurement Cards for designated employee(s)
- Request Card spending limits within established guidelines
- Designate representatives responsible for authorizing charges and changes, (Designee)
- Collect cards from cardholders who end employment
- Evaluate the need to cancel or reissue cards when employees transfer
- Notify the Procurement Card Administrator of terminated cards
- Comply with all purchasing and procurement card policies and procedures
- Each department will establish internal controls to review purchases
- "Extraordinary or Emergency" purchases exceeding established limits will be processed through the Purchasing Department.

# 4) Procurement Card Administrator and Purchasing Department (Appointed by the Comptroller)

- Coordinate program policy issues
- Forward Procurement Card Transfer Requests to Comptroller's Office
- Update Authorized Cardholder List and annual limits
- Provide initial training on use of card
- Coordinate issuance and cancellation of cards
- Target new cardholders and expanded use of card
- Maintain policy and cardholder guidelines/manuals
- Evaluate procurement card feedback from suppliers and from departments
- Monitor missing documentation and notify the Cardholder
- Notify the Department Head of any violations or discrepancies
- Pursue supplier discount opportunities

- Monitor and maintain cardholder accounts and access (e.g. transaction limits, annual limits and reporting access)
- Establish and monitor benchmarking objectives
- Conduct semi annual inventory of procurement cards in conjunction with the Purchasing Agent.

### 5) Comptroller's Office

- Monitor charges for proper account codes and fund availability
- Receive approved monthly statements from all card holders
- Receive consolidated statements from procurement card administrator
- Confirm that all charges are authorized by department representatives
- Notify departments when approved monthly statements are not received
- Pay all monthly charges from consolidated statement
- Process accounting data
- File and store statements, receipts, etc.
- Monitor missing documentation and notify the Procurement Card Administrator
- Notify the Procurement Card Administrator of any violations or discrepancies

# VI. ASSIGNMENT AND CONTROL OF THE PROCUREMENT CARD

#### 1. REQUESTS FOR AND ISSUANCE OF PROCUREMENT CARDS

- a. Standard Procurement cards will be issued to individual employees who frequently purchase goods and services in single purchase amounts of \$1,000 or less.
- b. The procurement card will have the employee's name, the City name, notation stating the City's tax exempt status, and the expiration date embossed on the face of the card.
- c. All requests for new card holders, changes to current cardholders, or changes to authorization must be made by the Department Head or Designee by submitting a completed application and request for transfer of funds forms (see Appendix A) to the Procurement Card Administrator.
- d. When the Procurement Card Administrator receives a procurement card from the issuing card company, the cardholder will be required to personally take receipt of the card and sign the receipt form.
- e. The Procurement Card Administrator will notify the requesting department and the Finance Department upon the issuance of all procurement cards.

# 2. LOST OR STOLEN PROCUREMENT CARDS

- a. If a procurement card is lost or stolen, the cardholder or department representative must immediately notify the procurement card company and the Procurement Card Administrator of the loss.
- b. The cardholder will be responsible for reporting all information necessary to reduce the liability to the City for a lost or stolen card.
- c. Disciplinary action will be taken in the event that the Procurement Card Administrator or bank is not notified.

## 3. TERMINATION OR TRANSFER OF CARDHOLDER

When an employee ends his or her employment or is transferred to another department, and does not require the card in the new position, the Department Head must collect the procurement card and destroy it. The department must then submit the destroyed card to the Procurement Card Administrator, who will notify the bank to cancel the card.

If the department is unable to collect the procurement card when an employee terminates, the Department Head must immediately notify the Procurement Card Administrator. The Procurement Card Administrator will ensure that the card is cancelled.

#### VII. CARDHOLDER USE OF PROCUREMENT CARD

#### 1. CARDHOLDER USE ONLY

The procurement card shall be used only by the employee whose name is embossed on the card. No other person is authorized to use the card. The cardholder is responsible and accountable for all transactions that occur on his/her card. The cardholder shall be held personally responsible for inappropriate charges.

Upon receipt of the Procurement Card, the cardholder should sign the back of the card.

# 2. CITY PURCHASES ONLY

The procurement card is to be used for City authorized purchases only. The procurement card cannot be used for any personal use and any such use will require immediate reimbursement and shall result in disciplinary action.

# 3. STANDARD SPENDING LIMITS

The Procurement Card Administrator and Department Head approving the assignment of a procurement card will set the annual limit for each cardholder. The maximum limit per transaction shall be \$1,000.

Requests for spending limit changes shall be initiated by a memo or email to the Procurement Card Administrator by the Department Head or Commissioner.

A purchase may be made of multiple items, but the invoice cannot exceed \$1,000 or the cardholder's limit if less. Splitting charges will be considered abuse of the purchasing card program, for example, artificially dividing similar purchases over different days and times to keep the total amounts below the limits for single purchases.

# 4. PROHIBITED USES OF PROCUREMENT CARDS

The following types of items will not be purchased with a procurement card, regardless of the dollar amount:

- a. Alcoholic Beverages
- b. Any Items for Personal Use
- c. Cash advances
- d. Professional Services
- e. Meals

#### 5. VIOLATIONS

- 1. Using the Procurement Card for personal purchases.
- 2. Using the Procurement Card for purchases which solely benefit the cardholder.
- 3. Use of the Procurement Card by a suspended or terminated employee.
- 4. Assignment or transfer of an individual card to an unauthorized individual.
- 5. Making standard purchases that exceed the transaction limit of \$1,000. It is the responsibility of the ordering department to ensure all "extra" charges such as freight handling, set up, etc. are considered before a procurement card transaction is made. A vendor's willingness to honor a procurement card transaction exceeding \$1,000 does not authorize departments to make such purchases.
- 6. Purchases from vendors that create conflicts of interest.
- 7. Multiple procurement card transactions (splitting) to circumvent the limit.
- 8. Procurement card transactions referenced in "Prohibited Uses of Procurement Cards".
- 9. Failure to produce proper documentation, receipts, invoices, monthly statements in a timely fashion, to the Comptroller's Office.
- 10. Failure to report lost or stolen procurement card as herein stated.

#### VIII. PROCEDURES FOR MAKING AND PAYING FOR PURCHASES

#### 1. GENERAL INFORMATION

When using the procurement card, the department will make the purchase at the best possible price.

#### 2. DOCUMENTATION OF OVER-THE-COUNTER PURCHASES

a. When a purchase is made, the cardholder must obtain the customer's copy of the charge slip in addition to the detailed invoice/receipt. The charge slip or related cash register slip/receipt must show in sufficient detail the type and number of items

- purchased with the unit cost. Should a detailed receipt not be available, the cardholder shall submit a written detail along with the receipt.
- b. The charge slip and detailed invoice/receipt will be retained by the cardholder or by the department representative until forwarded to the Procurement Card Administrator in the PLOT (Procurement Log of Transactions) envelope with the monthly statement. The City is exempt from sales tax. The cardholder must ensure that the vendor is aware of this.

#### 3. TELEPHONE ORDERS

When placing a telephone order, the cardholder must confirm that the vendor will charge the procurement card when the item is shipped. Absolutely no back-orders will be allowed. Ensure the vendor knows that the City does not pay sales tax.

#### 4. MISSING DOCUMENTATION

If for some reason the cardholder does not have documentation of the transaction to send with the statement, the cardholder must try to obtain a copy and if this is not possible, a description of the purchase must be attached. The description will include a description of each item, the number of items purchased, the unit cost, the date of purchase, the vendors name and why there is no supporting documentation. Continued incidents of missing documentation shall result in the cancellation of the employee's procurement card.

#### 5. STATEMENT AND PAYMENT PROCEDURES

- a. The procurement card administrator will forward the consolidated statement for each billing cycle to the Comptroller's Office. Cardholders and or Department Representatives will be notified via email that their statements are available for reconciliation. The statement will list all transactions processed during the current billing cycle. If no purchases were made on the procurement card during the billing cycle, no statement of account will be generated unless adjustments for previously billed transactions have been processed during that cycle.
- b. The cardholder must review the statement and note any errors and apply the appropriate the accounting code (object of expense) for each transaction. Procurement card slips/receipts for all transactions listed on the statement should be placed in the PLOT envelope. The cardholder shall mark the statement reviewed, attach the statement to the outside of the PLOT envelope, and forward for approval within five (5) working days after statements become available. The Department Representative and the Department Head or Designee shall review and approve the statement. By signing the statement the designated department representative and Department Head or Designee are certifying that all charges are appropriate, funds are available, and payment is authorized based on the attached receipts. Once all reviews are completed, the statements and forms shall be summarized for the department (like Department and object of expense Codes grouped) and forward to the Purchasing Department within seven (7) working days after notification. The Procurement Card Administrator will reconcile the City wide combined statement and forward all to the Comptroller's Office within five (5) working days.

c. The Comptroller's Office will ensure that the procurement card charges are paid on a timely basis and that the consolidated statement received is reconciled against the individual cardholder statements forwarded from the departments. Department Heads will be notified when individual statements are not received in the allotted time. Continued failure to meet the seven (7) working day deadlines may result in the revocation of procurement cards at the discretion of the Procurement Card Administrator.

#### 6. RETURNS

All returns of merchandise must be credited back to the Procurement card.

#### 7. DISPUTES

dispute in writing.

- 1. If items purchased with the procurement card are defective, the cardholder must return the items(s) to the vendor for replacement or credit. If the service paid for with procurement card is faulty, the vendor must be notified and asked to correct the situation or provide a credit. If the vendor refuses to replace or correct the faulty item or service, the purchase will be considered in dispute.
- 2. It is essential that the time frames and documentation requirements established by the procurement card issuer be followed to protect the cardholder's rights in dispute. The bank must be notified of disputes within 60 days of receipt of the statement.
- 3. The cardholder contacts the Merchant about the transaction and supplies the necessary information to begin the resolution process, and; only if a resolution can not be reached, the cardholder completes a Dispute Form and faxes it to the Purchasing Department explaining the reason(s) for the dispute as well as a copy of the statement if the item has posted. The Purchasing Department will contact the bank. The bank will then place the transaction into a dispute status.
- 4. A disputed item must be explained with a note on the cardholder's statement of account before the statement is forwarded to the Purchasing Office and the Comptroller's Office for payment.
- 5. If an agreement cannot be reached the following steps will be completed:

  Based on the present Visa procedures for disputing transactions, all charges must be disputed within 60 days of receipt of the paper billing statement. Disputed items are not removed from the invoice and are still due and payable upon receipt

of your monthly invoice.

A cardholder can initiate a dispute by contacting M&T's Commercial Card
Customer Service at 1-800-443-8671 to close and reissue the card and identify the

transactions that need to be disputed. You will be notified upon resolution of the

a. If there continues to be a problem with a particular merchant, the cardholder should notify the Procurement Card Administrator of the problems.

#### IX. REVIEW OF PURCHASES BY DEPARTMENTS

- 1. Because of their knowledge of the job responsibilities and requirements, department representatives are required to review each procurement card expenditure (item purchased, amount, and vendor) to ensure the goods or services were necessary, and for official use.
- When purchases are questioned, the Department Head or designated department representative will be responsible for resolving the issue with the cardholder. If the Department Head cannot be satisfied that the purchase was necessary and for official use, the cardholder must provide a credit voucher proving the item(s) were returned for credit.
- 3. All misuse must be reported to the Procurement Card Administrator by the Department Head or Designee, or the Comptroller's Office.

#### X. PURCHASING DEPARTMENT USE OF CARD & SPECIAL CARD USAGE

- 1. The Purchasing Agent shall be issued a card, for use during declared emergencies, with a card limit of \$50,000.
- 2. The Purchasing Department shall be able to use the procurement card for purchases if the vendor accepts no other form of payment.

# Section VI

# **Disposition of Surplus Personal Property**

# I Purpose

No statute prescribes a procedure for the sale of unneeded decommissioned City personal property, and therefore, there is no statutory mandate that such property be sold only after public advertisement for sealed bids or advertisement for public auction. The method chosen for sale is within the sound discretion of the Purchasing Agent, subject to the approval of the Mayor. However, in order to fill a fiduciary duty, the method of sale adopted should be one which is thought to bring the best price or maximum benefits and may include sale by auction, private negotiation, or competitive bidding.

# II <u>Procedures for determining whether dispositions should be subject to sealed bidding</u> or public auction.

The procedure for determining whether the disposition of unneeded and decommissioned personal property should be subject to competitive bidding or public auction is to obtain an independent source the estimated dollar value of the item(s) to be disposed; if the independent estimate is more than \$10,000, the item(s) to be disposed of should be advertised for competitive bid sale or public auction. The estimate obtained, indicating the source, date and amount, will be documented as part of the disposition record.

# III Methods of competition to be used for non-bid or auction dispositions

- A. The methods of disposition to be used are as follows:
- (1) For dispositions with an estimated value greater than \$3,000 but less than or equal to \$10,000, there shall be required a written offer for sale and a written offer to purchase from three suppliers;
- (2) For dispositions with an estimated value more than \$1,000 but less than or equal to \$3,000, there shall be required a verbal offer for sale and a verbal offer to purchase from three suppliers;
- (3) For dispositions with an estimated value less than or equal to \$1,000, the decision will be left to the discretion of the Purchasing Agent.
- B. A good faith effort shall be made to obtain the required number of offers to purchase. If the City is unable to obtain the required number of offers to purchase, the attempts made shall be documented and become part of the disposition record. In no event will the inability to obtain the required number of offers to purchase be a bar to the disposition.

C. The above notwithstanding, the Purchasing Agent, at his/her discretion, may require standards which exceed those presented in this policy.

# IV Adequate documentation

Documentation of actions taken in connection with each method of disposition is required, as follows, and will be maintained as part of the disposition record:

- A. Where a written offer for sale is required or made, a copy of that written offer for sale, and any written offer for purchase submitted by suppliers in response to that request.
- B. Where a verbal offer for sale is required or made, a listing of the suppliers contacted and the response, if any, that each supplier made.
- C. Any memorandums, forms, notations, or other documentation used in establishing the basis of the disposition decision.
- D. No documentation, other than the independent estimate itself, is required when the disposition is left to the discretion of the Purchasing Agent.

# V Awards to other than highest responsible dollar offerer

Whenever any disposition is awarded to other than the highest responsible dollar offerer, the reasons such an award furthers the purpose of the City as set forth hereinabove shall be documented by the Director of Purchasing and be maintained as part of the disposition record.

# VI Items exempted from disposition policies and procedures.

The Common Council will set forth, by resolution, circumstances when, or types of dispositions for which, in the sole discretion of the governing body, the solicitation of alternative offers to purchase will not be in the best interest of the City. Such resolution will state the reasons for such conclusion, and will become an attachment to the disposition record.

# **APPENDIX**

# City of Kingston Emergency Procurement Worksheet

(For Individual Emergency Procurements of \$500 or more)

Date of the Emergency:
Please describe how this particular accident or unforeseen occurrence presented an immediate threat to Public Buildings, or Public Property, or the Life, Health, Safety or Property of the City's Inhabitants.
Were competitive price quotes received? Please circle: YES or NO
If your answer is NO; please describe the individual circumstances that made it impractical to receive competitive price quotes for this particular procurement:
Value of the Individual Emergency Contract: \$:
Vendor:
Determination for the basis of selecting the particular Vendor:
Item or Service Procured:

Any additional written details may be attached to this worksheet.

#### RESOLUTION #6 of 2017

	RESOL	<b>JTION OF</b>	THE CO	MMON C	OUNCIL	OF THE	CITY OF	KINGS	TON,	
NEW	/ YORK.	RECOM	MENDING	APPRO'	VAL FOR	RECEIV	ING MA	YOR'S N	<b>MESSAGE</b>	Ξ

Sponsored	by:
-----------	-----

NOW, THEREFORE, BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF KINGSTON, NEW YORK, AS FOLLOWS:

SECTION 1. That the Mayor's Message be received, printed and filed.

SECTION 2. That this resolution shall take effect immediately.

Submitted to the Mayor this \_\_\_\_\_ Approved by the Mayor this \_\_\_\_ day of January 2017.

CARLY WINNIE, CITY CLERK STEVEN T. NOBLE, MAYOR

Adopted by Council on January 10, 2017

## MEMORIALIZING RESOLUTION OF THE COMMON COUNCIL OF THE CITY OF KINGSTON, NEW YORK, REAFFIRMING KINGSTON AS A WELCOMING AND INCLUSIVE CITY

WHEREAS, the City of Kingston, N.Y. is proud to be a city that values diversity; and

WHEREAS, the City of Kingston has long considered itself a city of immigrants; and

WHEREAS, the City of Kingston is committed to upholding and protecting the civil and human rights of all individuals within the City and has long prohibited discrimination based on race, ethnicity, immigration status, national origin, religion, gender identity, sexual orientation, ability or other protected characteristics in the provision of its services; and

WHEREAS, it is particularly essential to the mission of the City's emergency services departments that victims report crimes or injuries, cooperate fully in investigations, and summon help when needed; and

WHEREAS, the threat of deportation or prosecution for no reason other than immigration status may discourage residents without legal immigration status or who have family members or friends without legal immigration status from reporting crimes or injuries, cooperating in investigations, seeking opportunities for their children living in this community, or summoning help when needed; and

WHEREAS, enforcement of federal immigration laws is the prerogative of federal enforcement agencies, not local law enforcement agencies; and

WHEREAS, the Kingston Police Department has long held to the practice that it does not inquire into a person's immigration status upon initial contact; and

WHEREAS, the Kingston Police Department has long determined that it will give full priority to public safety and justice concerns in preference over rigid enforcement of immigration regulations; and

WHEREAS, the Kingston Police Department will refer undocumented foreign nationals to the appropriate federal agency if a person is known to have committed a crime in violation of New York law, is sought for prosecution by another jurisdiction, is suspected of criminal conduct that may undermine homeland security, or if an officer has reason to believe human trafficking or other federal criminal activity is occurring; and

WHEREAS, the City of Kingston has no formal existing agreements to enforce immigration policy; and

WHEREAS, no other City department inquires into the immigration status of individuals before making government services available to that individual; and

WHEREAS, these practices are generally considered to be "Sanctuary City" policies; and

WHEREAS, the Mayor of Kingston has reaffirmed the City's commitment to be welcoming and inclusive to all and supports codifying these City's long-standing practices into City policy; and

WHEREAS, federal law does not require local law enforcement or other local service providers to inquire into an individual's immigration status or to respond to federal Immigration and Customs Enforcement (ICE) detainer requests so that these principles are not inconsistent with federal law;

NOW, THEREFORE, BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF KINGSTON, NEW YORK AS FOLLOWS:

Submitted to the Mayor thi	is	Approved by the Ma	yor this
day of	, 2017	day of	, 2017
Carly Winnie, City	Clerk	Steven T. Noble, i	

That this resolution shall be effective immediately.

That the Common Council reaffirms the City of Kingston's commitment to

immigration status of individuals being provided local government services.

continue its longstanding and legal practice of not inquiring into the

**SECTION 1:** 

**SECTION 2:** 

### THE CITY OF KINGSTON COMMON COUNCIL

# LAWS & RULES COMMITTEE REPORT

DEPARTMENT_	DATE 12/20/14
Description	
Motion to approve Mayor	15 Memorializing Resolution
See alled d	
Dee anowness	
**************************************	
Signature	
Sotion by Bear Estact	
econded by Reynolds - Scott- Childress	Committee Vote YES NO
econded by Keynelds - Scott-	0 0111
ction Required: Childress	argan 41/204
	Lynn Eckert, Chairman
	is also.
	Rgynolds Scott-Childress, Ward 3
EQRA Decision:  pe I Action	
pe II Action	William I Clay
nlisted Action	Bill Carey, Ward 5
gative Declaration of Environmental Significance:	- Mayann / Help
nditioned Negative Declaration:	Maryann Mills, Ward 7
ek Lead Agency Status:	No la la Ra
sitive Declaration of Environmental Significance:	Deborah Brown, Ward 9

#### CITY OF KINGSTON

#### Office of the Mayor

mayor@kingston-ny.gov

14.

Steven T. Noble Mayor



December 6, 2016

Honorable James L. Noble, President Common Council City of Kingston Kingston, New York 12401

Dear President Noble,

While our role in local government is to focus on matters pertaining to the City of Kingston, it is important for us to prepare for how transitions in leadership at the national level may impact small cities like ours. I believe that in times of change and uncertainty, we as community leaders must be as clear as possible with our constituents about how we will serve, protect and support them.

I have been approached by the Ministers Alliance of Kingston and a number of local religious leaders, the Worker Justice Center of New York and by community members throughout Kingston, all asking for me to consider declaring the City of Kingston a "sanctuary city." While I believe these requests align with the principles and values of our community, and that more broadly we must continue to build trust and peace within city, I would like for the Council to explore these requests with me and consider preparing a memorializing resolution.

Please refer this matter to the appropriate committee and let me know when to attend. I have been in constant communication with Chief Tinti on this matter and expect that he will join me for this discussion.

Respectfully Submitted,

Steven T. Noble

Mayor

# Holy Cross/Santa Cruz Episcopal Church

30 Pine Grave Avenue, Kingston, NY 12401

845-331-6796

November 28, 2016

Mayor Steve Noble Office of the Mayor Kingston City Hall 420 Broadway Kingston, NY 12401

Dear Mayor Noble:

As clergy leaders of the diverse religious community that is resident in Kingston, through your office, we wish to petition the Common Council to declare the City of Kingston a Sanctuary City.

We are aware that the governor has already declared ours a Sanctuary State, but we are also very aware that the large number of Latinos and the smaller number of Muslims who are such an important part of our common life are increasingly and reasonably concerned and frightened for their safety and security.

Residents face restrictions and deportations under current or future immigration enforcement policies, including those that may be implemented by the President-Elect.

Mr. Trump has vowed to revoke all of President Obama's executive orders, particularly those concerning immigration reform, such as Deferred Action for Childhood Arrivals (DACA), which creates an exception from deportation orders and helps undocumented youth brought to the US as children to obtain work permits. He has also proposed to create a dedicated task force to detain and deport undocumented US residents, and to employ existing law enforcement to carry out deportations on a large scale.

Today we are confronted with a moral imperative to protect vulnerable populations in the event that forces move against them unfairly or immorally. The imperative requires that we pledge to refuse to cooperate with immoral laws, executive orders, police demands, or judicial decisions that target these members of our community, particularly those who are undocumented. It means that we refuse to report the

names or other information about our citizens, to turn them over to authorities, or otherwise aid their persecution.

According to a 2011 internal memo from the US Department of Immigration and Customs Enforcement (ICE), immigration officers must observe specific restrictions, such as not being able to enter places of worship, hospitals and campuses without explicit permission.

A few days ago a Latino member of one of our congregations shared a most disturbing story. Last week his nephew's child came home from school, where he is in the third grade, and told his mother that he wasn't going to return to school next day or ever again. When his mother asked why, he told her that some of his classmates had cornered him and told him that he wasn't an American and that he didn't belong here and that he should go home to his own country. The child was born in Kingston Hospital. No child should know such pain.

As religious leaders we are mindful of the power of symbolic gestures and actions and believe that declaring Kingston a *Sanctuary City* would both help to educate our populace at large relative to the destructiveness of nativist impulses and xenophobic expressions, as well as provide some measure of reassurance to sisters and brothers who are under siege.

Respectfully,

The Rev. Frank J. Alagna, Ph.D. Holy Cross/Santa Cruz Episcopal Church

The Rev. Filomena Servellon Holy Cross/Santa Cruz Episcopal Church

The Rev. David Jolly (in his own name)
United Methodist Church

The Rev. James Rowe Evangelical Lutheran Church of the Redeemer

The Rev. James Childs Pointe of Praise Church

The Rev. Michelle Meech St. John's Episcopal Church

Pastor J.B. Childs, Jr. Pointe of Praise Church The Rev. Justin Johnson Holy Trinity Lutheran Church

The Rev. G. Modele Clark New Progressive Baptist Church

The Rev. Erica Baron Unitarian Universalist Congregation

Pastor Donald Mapes King's Fire Church

The Rev. Doris Hatcher Riverview Missionary Baptist Church

The Rev. Kendra VanHouten Fair Street Reformed Church

The Rev. Fate Banks Taylor St. Mark's Chapel AME Church

The Rev. James and Joan Alley (refired)
Katsbaan Reformed Church

The Rev. Evelyn J. Clarke New Progressive Baptist Church

The Rev. Paul D. Worthington New Progressive Baptist Church

The Rev. Dr. Renee House Old Dutch Church

The Rev. Kevin Slusher Reformed Church of Port Ewen

Pastor Jordan Scruggs St. James United Methodist Church

The Rev. Rick De La Pena (in his own name) Roman Catholic Church

# RESOLUTION OF THE COMMON COUNCIL OF THE CITY OF KINGSTON, NEW YORK, RECOMMENDING APPROVAL FOR MODIFICATIONS TO THE 2016 DEPARTMENT OF PUBLIC WORKS BUDGET

Sponsored by:

Finance/Audit Committee
Aldermen Koop, Scott-Childress, Mills, Schabot, Brown

WHEREAS, the Superintendant of Public Works has requested a budget transfer in the amount of \$57,100.00 to cover budget shortfalls; and

WHEREAS, the Finance/Economic Development Committee has received, reviewed and approved this request:

NOW, THEREFORE, BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF KINGSTON, NEW YORK, AS FOLLOWS:

SECTION 1. That the sum of \$57,100.00 be transferred as attached:

SECTION 2. That this resolution shall take effect immediately.

Submitted to the Mayor	r this	Approved by the N	Approved by the Mayor this		
day of	2017.	day of	2017.		
CARLY WINNIE, CITY CLERK		STEVEN T. NOBLE, MAYOR			
Adopted by Council Ja	nuary 10, 2017				
Financial Impact - \$0					

dpw bud mod

#### THE CITY OF KINGSTON COMMON COUNCIL

#### FINANCE AND ECONOMIC DEVELOPMENT

#### **COMMITTEE REPORT**

Internal Transfer		XX	Contingency Ti	ransfer		
Transfer		*	Authorization		-	
Budget Modification			Bonding Request			
Claims		Zoning	Other			
Department:	Public Works		Date:	November 4, 2016		
'		R	REVISED	·		Ps
A1	Transfer To:		A1	Transfer From:		73
1490 11 5103	Admin OT	8,000.00	1490 14 5426	Admin Vehicle Fuel	38,100.00	100
1490 11 5105	Admin Comp Payout	14,000.00	5110 11 5103	Street Main OT	5,000.00	F-
1490 12 5205	Admin Data Proc Equip	6,600.00	5110 14 5487	Street Main Construction Mater	10,000.00	#
1490 14 5408	Admin Data Proc Supplies	500.00	8161 11 5103	Solid Waste OT	4,000.00	120
1490 14 5472	Admin Contracted Serv	2,000.00			,	
3310 11 5110	Traf Control Shift Diff	150.007				
3310 14 5487	Traf Control Construction Mat	3,000.00	45			
3989 11 5103	Safety OT	250.00				
5142 14 5444	Snow & Ice Veh Maintenance	5,000.00	and the same of th			
8160 14 5444	Refuse Veh Maintenance	10,000.00	•			
8160 14 5487	Refuse Construction	500.00	(CO)			
	•					
8161 14 5471	Solid Waste Cont Serv	100.00				
8164 11 5103	Recycling OT	2,000.00	Jag 5			5
8164 14 5444	Recycling Veh Maintenance	5,000.00	-	m . 1	E7 100 00	
	Total	57,100.00		Total	57,100.00	
Estimated Fina	ncial Impact		Signature			
				, G		
Motion By	25-6		DAG	ommittee Vote	Yes	- No
Seconded By	5-2.		Douglas Koop,	Ward of Chairman		
Action Required			Reynolds Scott-	Childress, Ward 3		
SEQRA Decision: Type I Action			THE PAYS WA	THE SALLY		
Type II Action	=		Steven Schabot,	Ward 8		
Unlisted Action			Debouh	+ Dru	0	
	of Environmental Significance		Deborah Brown	Ward 9		
Conditioned Negative			`	$\smile$		
Seek Lead Agency Sta	-		4			
	tus					
Positive Declaration of	tus of Environmental Significance	-				

# CITY OF KINGSTON Department of Public Works publicworks@kingston-ny.gov

F.E.D 4

Joseph A. Chenier, Superintendent



Steven T. Noble, Mayor

November 7, 2016

Hon. James Noble President Common Council City Hall 420 Broadway Kingston, NY 12401

Re: Transfers

Dear President Noble;

Attached please find a request for interdepartmental transfers in the 2016 budget. These transfers will help cover shortfalls in the current budget.

Your assistance in facilitating these requests is greatly appreciated.

Sincerely,

seph A. Chenier

Superintendent of Public Works

Enc.

Cc: Mayor Steven Noble

Comptroller John Tuey

Resolution #12 of 2017 Ordinance: Fee Schedule

ORDINANCE OF THE COMMON COUNCIL OF THE CITY OF KINGSTON, NEW YORK, AMENDING THE FEE SCHEDULE ADOPTED BY THE COMMON COUNCIL OF THE CITY OF KINGSTON

Sponsored by: Finance and Audit Committee
Aldermen Koop, Scott-Childress, Mills, Schabot, Brown

WHEREAS, new fees for parking in Municipal Lots have been proposed; and

WHEREAS, the Finance and Audit Committee has reviewed these fees and wishes to adopt them by amending the current fee schedule;

NOW THEREFORE, BE IT ORDAINED BY THE COMMON COUNCIL OF THE CITY OF KINGSTON, NEW YORK, AS FOLLOWS

**SECTION 1.** That the Common Council of the City of Kingston hereby amends the fee schedule by replacing it as attached.

**SECTION 2.** All ordinances and parts thereof inconsistent herewith are hereby repealed.

**SECTION 3**. This ordinance shall take effect immediately after passage approval and publication approval as provided.

Submitted to the M	ayor this day	Approved by the Ma	yor this day
of	, 2017	of	, 2017
 Carly Winnie	e, City Clerk	Steven T. No	ble, Mayor

Adopted by Council on January 10, 2017

**FEES** 

#### THE CITY OF KINGSTON COMMON COUNCIL

# FINANCE AND AUDIT COMMITTEE REPORT

REQUE	EST DESCRIPTION		
	ENCY TRANSFER MODIFICATION	TRANSFERBONDING REQUEST 2	<b>*</b>
DEPARTMENT Comptroller/Mayor Description Request changes in the City fee schedule as follows: 1. Off Street Parking In City Owned & Maintained Municipal Parking: 2. Off Street Parking in City Owned & Maintained Municipal Parking: 3. Discontinue sale of permits currently available for sale to the peligible for pro-rated refund of existing permit.	ing Lots - \$0.75 per hour Monday T ing Lots - \$40 monthly permit/\$400	pro-rated annual permit.	
Estimated Financial Impact N/A   R S-C	Signature	300	
Motion by R S-C Seconded by SS Action Required:	Committee Douglas Koop,	hap V	<u>NO</u>
SEQRA Decision:  Type I Action  Type II Action  Unlisted Action  Regative Declaration of Environmental Significance:	Reynolds Scott-Chil  Mayam  Anthony Davis  MARYANN	11 11	Kw.
conditioned Negative Declaration:eek Lead Agency Status:eositive Declaration of Environmental Significance:	Steven Schabot  Deborah Brown	Snew 7	

## City of Kingston Fee Schedule

### CITY CLERK/REGISTRAR

Auction license Certified copy or transcript of marriage, birth, death	\$125 \$10
City Code	,
Code book set or computer disk	\$330
Annual Code updates	\$110
City Hall Space Rental	
Building/Room usage fee	\$100
Building/Room usage fee - additional hourly charge for staff overtime	\$40
Equipment Rental	\$25
Dog Licenses	
Dog License - Unneutered males and unspayed females	\$18
Dog License - Neutered males and spayed females	\$9
Replacement tag fee	\$3
Dog Impoundment/Boarding/Adoption	
Dog picked up during regular business hours	\$40
Dog picked up after hours/weekend	\$50
Boarding Fee per day	\$15
Enumeration fee	\$5
Dog adoption fee	\$160
Gaming	***
Bingo license	\$18.75
Games of chance license fee	\$25
Genealogy Search (birth, death marriage)	<b>#</b> 00
1-3 years (per record/name)	\$22
4-10 Years	\$42
11-20 Years	\$62
+\$20.00 increments per 10 years	\$40
Marriage license application	\$0.25
Photocopies (not exceeding 8.5 inches by 11 inches), per page	\$25
Pawnbroker permits Rezoning Amendment Application Fee	\$75
Sales of merchandise license	\$100
Sales of filerchandise needse	ΨΙΟΟ
CITIBUS	
Bus fare within City	\$1
Bus Fare outside City	\$2
Sale of bus tokens	\$1
Para-Transit fare within City	\$3
Para-Transit fare outside City	\$4
Take Trailed Calcius City	
ELECTRICAL	
Copy of manual of rules and regulations	\$5
Master Electrician license	\$225
Annual renewal fee	\$200
Master Electrician license, Class B	\$200
Special Electrician's license	\$100
Renewal Special Electrician's license	\$50
Master Electrician limited license	\$200
Renewal Master Electrician limited license	\$100

Late charge for all electrical licenses License holders who wish to consider their license inactive for the current year Examination fee Plate or sign for Class A Master Electrician's license	\$50 \$75 \$50 \$25
COMPTROLLER	
Printed version of city budget Tax advertising fee Tax search redemption of city property	\$10 \$20 \$200
FIRE DEPARTMENT	
Fire report fees	\$10
Permit fees -Businesses that store or use hazardous materials	\$50
Inspection fees - Fire inspection	\$50
Fire alarm systems registration fee	\$50
Cooking permits	\$25
Application for sidewalk cafe	\$150
Site development permit	\$25
Minimum fee for any building permit	\$50*
(*plus a per-square-foot fee for the following):	
New building	\$0.50
Additions	\$0.30
Alterations	\$0.30
Elevators and lifts (flat fee)	\$100
Demolition interior	\$100
Demolition (structure removal)	\$250
Pools - Aboveground (flat fee)	\$50
Pools - In-ground (flat fee) including required fencing	\$100
Job trailers (per job)	\$100
Blasting (per job)	\$100
Dumpster permit fee - Initial charge	\$25
Solar permits	4-0
Installation of up to 5KW of solar electric usage	\$50
Installation of 5.1KW to 7.5 KW of solar electric usage	\$125
Installation of 7.51 KW to 10 KW of solar electric usage	\$250
Over 10.1 KW of solar electric usage	\$500
One job permit fees	¢400
Up to \$10,000	\$400 \$900
From \$10,001 to \$100,000 Over \$100,000	\$1,500
In addition to the above, the following fees shall apply:	\$1,500
Certificate of compliance	\$50
Certificate of occupancy (copy)	\$5 \$5
Certificate of compliance (copy)	<b>\$</b> 5
Inspection for certificate of compliance or certificate of occupancy	Ψ=
One- and two-family house	\$50
Three or more apartments (per unit)	\$25
Reinspection Fee	\$250
Record of Inspection (per square foot per floor)	\$0.25
Blocking parking for construction	\$50 up to 2 weeks
Blocking parking for construction-metered location	\$25 daily per meter

#### **PARKING**

For 12 minutes For 30 minutes Expired parking meter Over limit parking Expired parking meter after 15 days Over limit parking after 15 days Over limit parking after 15 days Off-Street Parking in City owned and maintained Municipal Parking Lots	\$0.20 \$0.50 \$25 \$25 \$50 \$50 \$.75/hour Mon-Sat, 9am-6pm
Annual Off-Street Parking Permits for City owned and maintained parking lots,	\$40/month or \$400/year (prorated)

#### PARKS AND RECREATION

A sing Dungmang	
Aging Programs Senior ceramics-Resident	\$30
Senior Ceramics - Resident Senior Ceramics - Nonresident	\$40
	ΨΤΟ
City youth organizations, Monday through Friday Resident	No charge
Nonresident	\$25
	Ψ25
Flag football Resident	\$65
Nonresident	\$80
Forsyth Zoo Guided birthday parties	φου
Resident	\$100
Nonresident	\$125
	Ψ123
Hasbrouck stone building rental  Resident	\$120
Nonresident	\$180
Kayaking	Ψ100
Resident	\$30
Non-Resident	\$40
Non-Acsident	Ψ.10
Park rental - weekend/holidays	
Resident	\$100
Nonresident	\$140
Park rental – weekdays	
Resident	\$55
Nonresident	\$140
Park Rental Deposit - Trash removal/key deposit (resident and non-resident)	\$100
(Refundable with key return and/or trash brought in - is carried out)	
Pool Admission	
Youth resident	\$1
Senior citizen resident	\$2
Adult resident	\$4
Youth nonresident	\$3
Senior citizen nonresident	\$4
Adult nonresident Season passes	\$6
Pool Passes	
Youth resident	\$15
Senior citizen resident	\$15
Adult resident	\$40
Family resident	\$85
Youth non-resident	\$25
Senior citizen non-resident	\$40
Adult non-resident	\$60
Family non-resident	\$120
Rondout and Murphy Center Rental	

Up to 8 hours plus \$50/hour staff	\$275
Softball field rental (no lights) for two hours	\$5 \$5
Softball Field Rental with lights, per hour	\$45
Summer Parks Program	<b>Ψ</b> Τ <i>Σ</i>
Resident	\$250
Nonresident	\$335
Junior naturalist program - Resident One Week Program	\$105
	\$105 \$155
Junior naturalist program - Non-Resident One Week Program	\$200
Junior naturalist program - Resident Two Week Program	\$260 \$260
Junior naturalist program - Non-Resident Two Week Program Swim lessons	\$200
Resident	\$50
Nonresident Daily	\$75
Team league sponsorships	\$13
<del>•</del> • •	\$555
Softball (team)	
Beach volleyball (team)	\$195
Fall/winter volleyball (team)	\$360
Over 30 basketball (team)	\$340
Youth basketball league (team)	\$270
Tennis Lessons (NJTL)	0.40
Resident	\$40
Nonresident	\$50
Youth Basketball	*
Resident	\$45
Nonresident	\$65
Youth basketball program (Five-to six-year-old)	
Resident	\$20
Nonresident	\$25
Youth Basketball camp	
Resident	\$65
Nonresident	\$80
PLANNING	#2.5
Noise Permit - Single Day Event	\$35
Noise Permit – Up to 7 day Event	\$50
Noise Permit – Up to 6 months	\$100
Noise Permit – Up to 1 year	\$200
Site Plan Base Fee	\$200
Plus Additional SF Fee as per below:	
Structure Up to 2,000 square Feet	\$0 plus \$.10 per sq ft
Structure over 2,000 to 5,000 square feet	\$100 plus \$.20 per sq ft
Structure over 5,000 up to 20,000 square feet	\$250 plus \$.25 per sq ft
Structure over 20,000 up to 50,000	\$400 plus \$.30 per sq ft
Structure over 50,000 square feet	\$600 plus \$.35 per sq ft
Special Use Permit Base Fee	\$200
Plus Additional SF Fee as per below:	
Structure Up to 2,000 square Feet	\$0 plus \$.10 per sq ft
Structure over 2,000 to 5,000 square feet	\$100 plus \$.20 per sq ft
Structure over 5,000 up to 20,000 square feet	\$250 plus \$.25 per sq ft
Structure over 20,000 up to 50,000	\$400 plus \$.30 per sq ft
Structure over 50,000 square feet	\$600 plus \$.35 per sq ft
Copies on CD	\$7.50
Special Use Permit Renewal	\$75
Rooming and Boarding House per Building (up to 4 rooms)	\$250
Additional cost per room in excess of 4 Rooms per Building	\$30

Examination fee Inactive license fee Inspection fee for separation of storm and sanitary sewer water License renewal fee License reinstatement fee License plate Permits-inspection fee, per fixture Single job permit fee Up to \$10,000	\$50 \$75 \$10 \$200 \$200 \$35 \$10		
From \$10,001 to \$100,000	\$900		
Over \$100,000	\$1,500		
POLICE DEPARTMENT			
ATV impoundment	\$250		
Application fee for exhibitions/shows			
Each show	\$10		
First investigation	\$50		
Each subsequent inspection	\$10		
Burglar alarms			
Application to operate	\$40		
False alarms	\$50		
License to peddle and solicit	\$150		
Skateboard redemption fee	\$25		
Taxi Cab Licenses			
Taxi cab registration fee	\$75		
Temporary taxi driver's license	\$25		
Taxi cab driver's license	\$75		
Taxi cab vehicle inspection	\$50		
Taxi cab license fee	\$500		
Replacement taxi driver's license fee	\$5		
Tow truck inspection			
Annual inspection	\$200		
Each tow vehicle inspected	\$20		
Placement of Signs	\$25		
PUBLIC WORKS			
Brush (Commercial – Per Ton)	\$30		
Less one ton	\$15		
Bulk Refuse (per pound)	\$0.15		
Commercial Refuse (per pound)	\$0.20		
Electronic equipment disposal	<b>40.2</b> 0		
Small electronics (other than TV's)	\$8		
CRT/TV/Monitor (picture tube style) under 27"	\$15		
Flat Screen TV's	\$10		
Consoles, large printers, large CRT TV's (over 27")	\$38		
Additional Fine for curbside collection of electronics (per item)	\$15		
Excavation Permit	\$35		
Excessive Trash – in excess of 96 gallons, small curbside clean-up	\$85		
Excessive Trash – massive clean-up (move out, eviction)	\$250 plus tipping fee		
Furniture	, 1 11 5		
Curb Pick-up by permit only	\$25		
At transfer station (no permit required)	\$15		
Mattress/box spring (at curb)	\$25		
Mattress/box spring (at transfer station)	\$15		
Leachate	\$.06/gallon		
Placement of signs/banners	\$25		
1 moontent of piblio, omitted	•		

	Drivete having a servite	\$500			
	Private hauler permits	\$85 per incidence			
	Recycling non-compliance	\$450			
	Refuse (annual fee for additional refuse tote)	\$50 (up tp 2 weeks)			
	Sidewalk/Dumpster/Excavation/Blocking Parking permit -Non-Metered Sidewalk/Dumpster/Excavation/Blocking Parking permit -Metered	\$25/day			
	Street/sidewalk cut or break	\$150			
	Street Excavation	\$300			
		\$100			
	Sewer use - scavenger waste license fee	\$350			
	Sewer Tap Tires	υς			
	Bike without rim	\$6			
	Bike with rim	\$7			
		\$12			
	Passenger car up to 17 inches Passenger car up to 17 inches with rim	\$32			
	Passenger car, above 17 inches	\$32			
	Passenger car, above 17 inches with rim	\$37			
	Farm and construction without rim	\$200			
	Farm and construction with rim	\$250			
		Ψ230			
	White Goods (Appliances)	\$25			
	Without Freon at curb (per item) With Freon at curb (per item)	\$35			
	12 ,	\$25			
	With Freon at transfer station (per item) Without Freon at transfer station (per item)	\$15			
	without Freon at transfer station (per item)	ΨΙΟ			
	SPECIAL EVENTS				
	Application Fee (all events)	\$25			
Blocked Parking Fees (events other than non-profit, government or community org)					
	On-street metered areas (per space)	\$50/space			
	On-street non-metered areas (per event)	\$100			
	Off-street metered areas (per space)	\$25/space			
	Off-street non-metered areas (per event)	\$100			
Personnel Reimbursement (events other than non-profit, government or community org)					
	DPW/Parks & Rec (per employee)	\$40/hr			
	Police (per officer)	\$65/hr			
	Fire (per firefighter)	\$65/hr			
	Street Closure/Detour Plan (all events)				
	Street Closure/Detour Plan 1-5 Roads/Intersections	\$50			
	Street Closure/Detour Plan 6-10 Roads/Intersections	\$100			
	Street Closure/Detour Plan 11 or more Roads/Intersections	\$150			
	Tote Fee (with refuse removal)	\$20/tote			
	Vendor Permit (all events)	\$40/ vendor			